79TH GENERAL ASSEMBLY

REGULAR SESSION

APRIL 29, 1976

	·
1	PRESIDENT:
2	The hour of ten having arrived, the Senate will come to
3	order. Will our guests in the Gallery please stand as we have
4	the prayer by Rabbi Meyer M. Abramowitz, Temple B'Rith Sholom,
5	Springfield, Illinois.
6	RABBI ABRAMOWITZ:
7	(Prayer by Rabbi Abramowitz)
8	PRESIDENT:
9	Reading of the Journal. Senator Lane.
10	SENATOR LANE:
11	Good morning, Mr. President and members of the Senate. I
12	move that reading and approval of the Journals, Monday, April 26th,
13	1976, Tuesday, April 27th, 1976, and Wednesday, April 28th, 1976,
14	be postponed pending arrival of the printed Journals.
15	PRESIDENT:
16	You heard the motion. All in favor will say Aye. Opposed
17	Nay. The Ayes have it. The motion carries. Committee reports.
18	SECRETARY:
19	Senator Donnewald, Chairman of Assignment of Bills assigns
20	the following bill to committee: Senate Bill 1922 to Appropriation
21	Senator Hynes, Chairman of Appropriations refers out the following
22	bills: Senate Bill 1708 and House Bill 3277 with the recommendation
23	Do Pass. Senate Bill 1606, 1616 and 1744 with a recommendation
24	Do Pass as Amended.
25	The Rules Committee met on April 28, 1976 pursuant to notice.
26	The following members were present: Senator Partee, Rock, Donnewald
27	Harris and Howard Mohr. By unanimous vote, the following bills
28	were reported out of committee, ordered read a first time, and
29	referred to the Committee on Assignment of Bills. Senate Bill 1516,
30	1526, 1581, 1643, 1699, 1724, 1725, 1726, 1734, 1740, 1747, 1768,
31	1786, 1798, 1799, 1800, 1801, 1802, 1803, 1804, 1805, 1806, 1807,
32	1811, 1828, 1849, 1871, 1872, 1877, 1878, 1879, 1880, 1881, 1882,

1883, 1884 and 1885.

```
PRESIDENT:
 1
 2
           Senate Bills on 1st reading.
      SECRETARY:
           Senate Bill 1516
 5
                           (Secretary reads title of bill)
           Senate Bill 1526
                           (Secretary reads title of bill)
           Senate Bill 1581
                           (Secretary reads title of bill)
10
           Senate Bill 1643
11
                           (Secretary reads title of bill)
           Senate Bill 1699
12
13
                           (Secretary reads title of bill)
14
           Senate Bill 1724
15
                          (Secretary reads title of bill)
16
           Senate Bill 1725
17
                           (Secretary reads title of bill)
18
           Senate' Bill 1726
                           (Secretary reads title of bill)
19
           Senate Bill 1734
20
21
                          (Secretary reads title of bill)
           Senate Bill 1740
22
23
                          (Secretary reads title of bill)
24
          Senate Bill 1747
                          (Secretary reads title of bill)
25
          Senate Bill 1768
26
27
                          (Secretary reads title of bill)
          Senate Bill 1786
                          (Secretary reads title of bill)
29
          Senate Bill 1798
30
                          (Secretary reads title of bill)
31
          Senate Bill 1799
32
                         (Secretary reads title of bill)
33
```

```
Senate Bill 1800
 1
 2
                         (Secretary reads title of bill)
          Senate Bill 1801
                         (Secretary reads title of bill)
          Senate Bill 1802
                          (Secretary reads title of bill)
          Senate Bill 1803
                          (Secretary reads title of bill)
          Senate Bill 1804
                          (Secretary reads title of bill)
10
          Senate Bill 1805
11
                         (Secretary reads title of bill)
12
          Senate Bill 1806
13
                         (Secretary reads title of bill)
          Senate Bill 1807
15
                         (Secretary reads title of bill)
          Senate Bill 1811
17
18
                         (Secretary reads title of bill)
          Senate Bill 1828
19
                         (Secretary reads title of bill)
20
          Senate Bill 1849
21
                         (Secretary reads title of bill)
          Senate Bill 1871
23
                         (Secretary reads title of bill)
24
          Senate Bill 1872
25
                          (Secretary reads title of bill)
26
         Senate Bill 1887 or 1877
27
                         (Secretary reads title of bill)
28
          Senate Bill 1878
29
                          (Secretary reads title of bill)
30
          Senate Bill 1879
                (Secretary reads title of bill)
32
           Senate Bill 1880
33
```

1	(Secretary reads title of bill)
2	Senate Bill 1881
3	(Secretary reads title of bill)
4	Senate Bill 1882
5	(Secretary reads title of bill)
6	Senate Bill 1883
7	(Secretary reads title of bill)
8	Senate Bill 1884
9	(Secretary reads title of bill)
10	Senate Bill 1885
11	(Secretary reads title of bill)
12	lst reading of the following bills.
13	PRESIDING OFFICER: (SENATOR BRUCE)
14	Any further committee reports or messages? Messages from
15	the House.
16	SECRETARY:
17	A Message from the House by Mr. O'Brien, Clerk.
18	Mr. President - I am directed to inform the Senate
19	that the House of Representatives has adopted the following
20	joint resolution in the adoption of which I am instructed to
21	ask the concurrence of the Senate, to-wit:
22	House Joint Resolution 29, Constitutional Amendment
23	PRESIDING OFFICER: (SENATOR BRUCE)
24	Executive.
25	SECRETARY:
26	A Message from the House by Mr. O'Brien, Clerk.
27	Mr. President - I am directed to inform the Senate
28	that the House of Represenatives has adopted the following
29	joint resolution in the adoption of which I am instructed to ask
30	the concurrence of the Senate, to-wit:
31	House Joint Resolution 40, Constitutional Amendment
32	PRESIDING OFFICER: (SENATOR BRUCE)
33	Executive.

1 SECRETARY: sec in read tata in all A Message from the House by Mr. O'Brien, Clerk. 2 3 Mr. President - I am directed to inform the Senate that the House of Representatives has passed a bill with the 5 the following...bills with the following titles in the passage 6 of which I am instructed to ask the concurrence of the Senate, attitum labbe utile is lill 7 to-wit: House Bill 3171, 3315, 3370. interest liki tetak bi bagi 9 PRESIDENT: 10 Rules Committee. Senate Bills...Senate Bills 2nd reading. Senate Bill 1535. Senate Bill 1590, Senator Vadalabene. Senate 11 Bill 1591, Senator Vadalabene. Senate Bill 1601, Senator Netsch. 12 13 Senate Bill 1639, Senator Regner. Senate Bill 2nd reading, 14 Joint Committee on Legislative Information. Hold. Senate Bill 1680, Senator Carroll. Senate Bill 1713, Committee on Finance 15 16 and Credit Regulations, McCarthy-Bloom. Read the bill, Mr. **1**7 Secretary. SECRETARY: 3 18 Senate Bill 1713 19 (Secretary reads title of bill) 20 21 2nd reading of the bill. No committee amendments. One Floor amendment offered by Senator McCarthy. 22 PRESIDING OFFICER: (SENATOR BRUCE) 23 24 Senator McCarthy, will you...explain the amendment, please? SENATOR MCCARTHY: 25 Yes, Mr. President and members of the Body, this is a 26 Floor amendment, but it was agreed to by the committee members. 27 What it provides for is in the expansion of the membership of 28 the committee, provides for an expansion of two public members 29 to be selected from the nonbanking community. Presumably, that 30 31 would pick up the retailers, other people that are interested in the Electronic Fund Transfer System. It's as I say, it represents 32 an absolute consensus of the Financial Institution's Committee. 33 Senator Bloom is agreeable to it. If there's no objections or 34

questions, I would move it be adopted. 1 PRESIDING OFFICER: (SENATOR BRUCE) 2 Any discussion? Senator McCarthy moves the adoption of 3 4 Amendment No. 1 to Senate Bill 1713. All in favor say Aye. All opposed Nay. The Ayes have it. The amendment is adopted. Any 5 further amendments? 3rd reading. Senate Bill 1921, Senator 6 7 Rock. Senator Rock wanted to move that bill, I'm sure. Read the bill, Mr. Secretary. 8 SECRETARY: 9 Senate Bill 1921 10 (Secretary reads title of bill) 11 2nd reading of the bill. No committee amendments. 12 PRESIDING OFFICER: (SENATOR BRUCE) 13 Any amendments from the Floor? 3rd reading. House Bills 14 2nd reading. For what purpose does Senator Graham arise? Excuse 15 me, just one moment, Senator Graham, could we break up the caucus 16 behind Senator Graham. Senator Graham. 17 SENATOR GRÁHAM: 18 That was the purpose of my arising, partially, Mr. President. 19 The Senate of the State of Illinois is now occupying some very 20 excellent new quarters. I think that the decorum of this Senate 21 and the action and attitude of the members should also reflect 22 our respect for these new quarters and I would like for us to have 23 a little order around here when we're working on bills on 2nd 24 reading, amendments, and discussion of bills at voting stage. 25 I think it's appropriate. I don't think it's out of order to 26 ask our colleagues to cooperate with this. I think it's in the 27 best interest of the people of the State that we do. 28 PRESIDING OFFICER: (SENATOR BRUCE) 29 Senator Graham, the Chair certainly concurs with your opinion 30 and we will continue to try bring calm to the Body. Senate Bill... 31 House Bills 2nd reading. House Bill 273, Senator Carroll. House 32

33 -

Bill 2736, Senator Netsch. House Bill 3062, Committee on Insurance,

- Senator Fawell. House Bills 3115, Senator McCarthy-Senator Rock,
- 2 creates the Illinois Residential Mortage and Foreclosure Act.
- 3 Hold. 3180, Senator Rock-Regner, supplemental appropriation to
- 4 the Legislative Information Service. Hold. The Senate will
- 5 stand at ease for one moment. May I have the attention of the
- 6 members, please. The Senate will stand in recess subject to
- 7 the call of the Chair. There is a Democratic caucus scheduled
- 8 for 10:30 in the President's Office. Senator Weaver.
- 9 SENATOR WEAVER:
- There will be a Republican caucus in Room 400 at 10:30,
- ll also.
- 12 PRESIDING OFFICER: (SENATOR BRUCE)
- The Senate will stand in recess subject to the call of
- 14 the Chair.
- 15 (RECESS)
- 16 (AFTER RECESS)
- 17 PRESIDENT:
- 18 The hour of two having arrived, the Senate will come to
- 19 order. Resolutions.
- 20 SECRETARY:
- 21 Senate Resolution 309, introduced by Senator Partee. It's
- 22 congratulatory.
- 23 PRESIDENT:
- 24 Senator Donnewald moves there be a suspension of the
- 25 rules for immediate consideration of this resolution. All in
- favor say Aye. Opposed Nay. The rules are suspended. Senator
- 27 Donnewald moves the immediate adoption of this resolution. All
- 28 in favor say Aye. Opposed Nay. The resolution is adopted.
- 29 The leave has been...is asked for by Senator Donnewald to show
- 30 all members as cosponsors. Leave. Leave is granted. Committee
- 31 reports.
- 32 SECRETARY:
- 33 Senator Donnewald, Chairman of Assignment of Bills, assigns

2 and Engery, Senate Bill 1849; Appropiations, Senate Bills 1581, 1724, 1880; Education, Senate Bills 1526, 1643, 1748, 1768, 3 1798, 1811, 1871, 1872; Executive, Senate Bills 1726, 1879 and 5 Insurance and Licensed Activities, Senate Bills 1799, 1800, 1801, 1802, 1803, 1804, 1805, 1806, 1807 and 1828; Judiciary, Senate Bills 1882, 1883, 1884 and 1885; Local Govern-7 8 ment, Senate Bills 1699, 1734 and 1740; Pensions, Personnel 9 and Veteran's Affairs, Senate Bills 1877 and 1878; Revenue, Senate Bills 1516 and 1725; Transportation, Senate Bill 1786. 10 11 PRESIDENT: 12 ·Resolution. 13 SECRETARY: ----Senate Joint Resolution No. 72, introduced by Senator Rock. 14 (Secretary reads SJR 72) 15 PRESIDENT: 16 17 Senator Harris... SECRETARY: 3 18 (Secretary continues reading SJR 72) 19 PRESIDENT: 20 21 Senator Buzbee, for what purpose do you arise? SENATOR BUZBEE: 22 23 Question, Mr. President. The Senate when it stands adjourned, when was that date, Mr. Secretary? 24 PRESIDENT: 25 On Friday ... 26 SECRETARY: 27 28 ...On Friday... SENATOR BUZBEE: 29 On Friday, thank you. 30 PRESIDENT: 31

the following bills to committee: Agriculture, Conservation

1

32

33

Senator Harris, may I have your attention, just your

attention. I didn't, so that the other members would be informed,

- we had planned to leave today, but there will be a Perfunctory
- Session tomorrow at eleven, and then we will be...we will adjourn
- 3 until tomorrow for a Perfunct at eleven, and then we will back
- 4 . Tuesday at noon as prescheduled. Senator Demuzio. Just a moment,
- 5 for one...is that one of...finish this...Senator Rock moves for
- 6 the adoption of this resolution. All...suspension of the rules
- 7 and the immediate consideration of this resolution. All in favor
- 8 will say Aye. Opposed Nay. The Ayes have it. The rules are
- 9 suspended. Senator Rock now moves the adoption of this resolution.
- 10 All in favor say Aye. Opposed Nay. The resolution is adopted.
- 11 Resolution.
- 12 SECRETARY:
- 13 Senate Resolution 310, introduced by Senator Mohr. It's
- 14 congratulatory.
- 15 PRESIDENT:
- 16 Senator Howard Mohr.
- 17 SENATOR MOHR:
- 18 Yes, Mr. President, I ask that we suspend the rules for
- 19 consideration of this resolution. It's congratulatory.
- 20 PRESIDENT:
- 21 Senator Mohr moves the suspension of the rules for the
- 22 immediate consideration of this resolution. All in favor will
- 23 say Aye. Opposed Nay. The rules are suspended. Senator Mohr
- 24 now moves the adoption of this resolution.
- 25 SENATOR MOHR:
- 26 All...all members, if I may...
- 27 PRESIDENT:
- 28 And that all members be shown as cosponsors. All in favor
- 29 will say Aye. Opposed Nay. The resolution is adopted. For
- 30 what purpose does Senator Bell arise?
- 31 SENATOR BELL:
- 32 For purpose of making a motion.
- 33 PRESIDENT:

Senator Bell is recognized for a motion. 1 SENATOR BELL: 2 I'd like leave of this Body, Mr. Presidentm to be added as a 13 4 co-sponsor to Senator Mohr's bills, Senate Bills 1923 and 1924. PRESIDENT: 5 6 Is leave granted? Leave is granted. For what purpose does Senator Schaffer arise? The state of the s SENATOR SCHAFFER: The land the land of the real R ,9 Mr. President, there's a bill residing in the Senate 10 Education Committee bill...Senate Bill 17...1727, which is an 11 emergency bill relating to a problem in my area which needs to 12 be cleared up legislatively to provide for a referendum prior 13 to July 1. I've discussed it with the committee chairman, and 14 he indicates he's not sure when the next committee meeting would be held, and I have his permission to discharge committee. It's 15 a, I think, a pretty much agreed bill, and I'd like to move at 16 17 .this time... I believe both sides have... have examined it, and I think there is consensus. I'd like to move that the Committee 18 on Education be relieved of further consideration, and that the 19 bill be advanced to 2nd reading without reference. 20 PRESIDENT: 21 Any discussion on the request in motion? The motion is 22 shall Senate Bill 1721 be... 23 SENATOR SCHAFFER: 24 1727... 25 26 PRESIDENT: ...motion is to discharge Senate Bill 1727 from the Committee 27 on Education and place it on the Calendar. All in favor will say 28 Aye. Opposed Nay. The motion carries. Senator Nimrod. 29 SENATOR NIMROD:

10

Yes, Mr. President, I would ask leave to be shown as a

cosponsor of Senate Bills 1923 and 24, and also for Senator

. . .

30

31

32

33

Pate Phillip.

1 PRESIDENT:

- 2 Is leave granted? Leave is granted. Ring the bell, Mr.
- 3 Sergeant-at-Arms. (machine cut off) the membership will be
- 4 informed, the press jacks are open and they will be recording.
- 5 Senator Rock, are you ready with your...do you want to go on
- 6 those? Senate Bills on 3rd reading. Senate Bill 1635,
- 7 Senator Fawell. Read the bill.
- 8 SECRETARY:
- 9 Senate Bill 1635
- 10 (Secretary reads title of bill)
- 3rd reading of the bill.
- 12 PRESIDENT:
- 13 Senator Fawell.
- 14 SENATOR FAWELL:
- 15 This bill was discussed several days ago. It is the annual
- 16 appropriation for the Children's Commission. It's been approved
- 17 by the Appropriations Committee. Senator Demuzio had some
- objections: He's indicated to me that he has withdrawn all
- 19 objections, and I shan't go over the details again, but would
- 20 ask for a favorable roll call.
- 21 PRESIDENT:
- 22 Senator Demuzio.
- 23 SENATOR DEMUZIO:
- 24 All my objections have been clearly answered by Senator
- 25 Fawell, members of the Commission. I have no objections at all.
- 26 PRESIDENT:
- 27 Any further discussion? Senator Fawell may close the debate
- if he desires. The question is shall Senate Bill 1635 pass.
- 29 Those in favor will vote Aye. Opposed Nay. The voting is open.
- 30 Have all voted who wish? Take the record. On this question,
- 31 the Ayes are 46, the Nays are none, with 1 Voting Present. Senate
- 32 Bill 1635 having received the Constitutional majority,
- 33 is declared passed. House Bills on 3rd reading. For what purpose

- 1 does Senator Rock arise?
- 2 SENATOR ROCK:
- 3 Thank you, Mr. President, on the order of House Bills 3rd
- 4 reading, is House Bill 3356, sponsored by Representative Shea
- and myself. I do have an amendment, Mr. President. I wonder if
- 6 I might ask leave of this Body to call that bill back to 2nd reading
- 7 for the purpose of an amendment, get the amendment adopted, so that
- 8 we can proceed today.
- 9 PRESIDENT:
- 10 Leave is granted. We'll take it...are you ready now with
- 11 it?
- 12 SENATOR ROCK:
- 13 Yes, Sir...
- 14 PRESIDENT:
- 15 We'll do it right now. Is the amendment on the Secretary's Desk?
- 16 SENATOR ROCK:
- 17 The amendment is on the Secretary's Desk, Mr. President. It
- is an amendment to House Bill 3356 which adds some twenty-five
- 19 thousand dollars. I would move the adoption of Amendment No. 1.
- 20 PRESIDENT:
- 21 Any discussion? The question is on the adoption of Amendment
- No. 1 to House Bill 3356. All in favor will say Aye. Opposed
- 23 Nay. The amendment is adopted. Are there any additional amend-
- 24 ments? 3rd reading.
- 25 SENATOR ROCK:
- 26 ...After intervening business, Mr. President, I would like
- 27 to get back to that bill.
- 28 PRESIDENT:
- 29 We will indeed, Sir.
- 30 SENATOR ROCK:
- 31 Thank you.
- 32 PRESIDENT:
- 33 House Bill 2728, Senator Netsch.

1 SENATOR NETSCH:

- Yes, Mr. President. If I might have just a word to explain,
- 3 this is a series of revisory bills...
- 4 PRESIDENT:
- 5 One moment, please....
- 6 SENATOR NETSCH:
- 8 PRESIDENT: -- Tiley
- 9 ::_ For what purpose does Senator Berning arise?
- 10 SENATOR BERNING:
- 11 On a point of parlimentary inquiry, I assume would be the
- 12 proper designation, Mr. Chairman...Mr. President.
- 13 PRESIDENT:
- 14 State your point, Sir.
- 15 SENATOR BERNING:
- 16 It appears to me we are still operating under the joint
- 17 rules, and if I interpret them correctly, and I'm willing to
- 18 be corrected if I am wrong, this series of bills, while perhaps
- of little import, certainly do not represent an emergency in the
- 20 context that I feel this Session of the Legislature is standing,
- but more importantly the bills, in my opinion, are illegally on
- the Calendar since the joint rules under which we still operate
- for this Session indicate that bills must have been referred to
- Rules Committee in order to appear on our Calendar. There is
- nothing that I can see from the rules that justify measures
- 26 having been held in committee and now moved out on our Calendar.
- 27 If I am wrong, please correct me, but if I am correct, then I
- think these bills are illegally on the Calendar and we ought not
- 29 to be addressing them.
- 30 PRESIDENT:
- 31 Just for the information of the Body, these bills were passed
- 32 by the House and sent to the Senate on May the 11th, 1975. They
- 33 were here already. Senator Harris.

1 SENATOR HARRIS:

Well, but the fact is, that these bills were not acted on

3 by June 13 of...of 1975. That's...that's the specific rule that

4 applies and if...you know, if somebody wants to reintroduce these

5 bills and start them over, fine, but for these to be acted on, there

has to be a suspension of the joint rules with the respect to

has to be a suspension of the joint fules with the respect to

PRESIDENT:

6

8

9

10

13

14

16 17

18

21

22

25

26

28

30

31

Senator Netsch.

consideration of these bills.

SENATOR NETSCH:

11 There is no question that this raises a rather basic issue

12 that might as well be resolved for all time, I would think.

It is my understanding, and this is the way it has...we have acted

in the past, is that bills which had passed the House, in this

case, had come to the Senate, were placed in committee, were

heard but needed some additional work, and were put in a sub-

committee, were still, in every sense of the word, alive and

ready to be acted on at any time that they might come out of

19 subcommittee and out of committee and on to the Floor. If that

20 it is not the case, then it applies to a very large of number

of bills, which I think sponsors both House and the Senate, and

the leadership is not conscious of, but the bills that were in

subcommittee were acted on and finally reported out by the

24 committee itself just this last week. I... I see nothing in the

rule that says that they are not in every respect alive, well,

and ready to be acted on now.

27 PRESIDENT:

Senator Berning.

29 SENATOR BERNING:

Senator Netsch is quite correct. There are a good many

other bills, which are so affected, and that, Mr. President, is the

reason for my calling attention to these...this series right now,

and I re-refer then to the schedule under our Joint Rules, and it

- states very specifically, June 13th, final day for standing committees of each House to complete all action on bills
- originating in the other House. Now, if we are abiding by the
- 4 rules, then this forecloses our attending to these bills and
- $\,$ others, and if we are going to bypass the rules in this instance,
- 6 then there are a good many other instances, some of which affect
- bills of mine personally, that I would beg the same indulgence
- g for.
- 9 PRESIDENT:
- 10 Senator Netsch.
- 11 SENATOR NETSCH:
- Senator Berning is quite correct. That is what the rule
- says, but what it refers to, is action to be taken in the first
- 14 year, that is the odd-numbered year of the Session. June 13th
- 15 was indeed the final day for action on bills that were to be acted
- on in last year's Session. These bills were not called out by
- that time, but they were put into a subcommittee to be held over
- 18 for this year. If you read the next part of the rule, which
- talks about in even-numbered years all bills shall be referred to the Rules Committee of each House except those that implement
- the State budget or are introduced by a majority of...of the
- members of a standing committee of either House. That applies
- to introductions of bills in this the even-numbered Session. There
- 24 is nothing in our temporary joint rules that covers the question
- of what happens to bills which have already passed one House and
- 26 are in working committee of second House. They are simply not
- covered explicitly by any of the language of either of these provisions of the rule.
- 29 PRESIDENT:
- 30 Senator Harris.
- 31 SENATOR HARRIS:
- Well, I would respectfully call attention to Senator Netsch
- the language in my copy of the Joint Rules, and it applies to the...

- the very first word is, introduction of bills. That...and then 1
- 2 we proceed, however, that such deadlines in odd-numbered years
- 3 shall be no later than the following. So, a bill introduced in
- the odd-numbered year must meet that deadline, and the deadline 4
- 5 is June 13 in an odd-numbered year. These are the rules of the
- 6 79th General Assembly. I think it is explicit that final action
- 7 must be taken by June 13 or the bill to receive further consideration
- 8 must have the Joint Rules suspended. I think it is clear.
- 9 PRESIDENT:

- 10 Any further discussion? The Chair would like just a minute to look at the rules again before we enter an order. I'm in-11 12 clined to believe...well, just be at ease for a moment. Now, the Chair is prepared to rule on the question as asked by Senator 13
- Berning. The rule, House Joint Resolution No. 30, which are 14
- temporary joint rules, starts with introduction of bills, and 15
- does, in fact, say as to those bills introduced in an odd-16
- ·numbered year that June 13th is the final date for standing 17
- committees of each House to complete all action on those bills 18
- which originated in the other House. That is, without question, 19
- there can be no reputation to that fact. Now, as to bills in 20
- even-numbered years, all of them, in accordance with the rules, 21
- shall be referred to the Rules Committee of each House, except 22
- 23 those bills that implement the State budget or are introduced
- by a majority of the members of a standing committee of either 24
- It is obvious that this bill is not a bill introduced 25 by a majority of the members of a standing committee of the 26
- House, and further that it does not implement the State budget. 27
- The next exception is that the deadline provided in paragraph 28
- a do not apply to bills appropriating funds for the ordinary and 29
- contingent expenses of the departments and agencies of State 30
- government. This bill clearly does not come within that umbrella. 31 Two, if it is a bill introduced by a majority of the members of
- 33 a standing committee of either House, I have no information that

- this is a bill introduced by a standing committee of either House.
- 2 Three, must be then a bill determined a majority of all of the
- 3 appointed members of the Rule Committee...Rules Committee of each
- 4 House to be an emergency bill necessary for the operation of
- 5 government. This bill does not fit into that category. The Chair
- 6 then consequently rules that these bills are out of order...the
- 7 bill in question, what it relates to, the whole series...I...we
- 8 don't want to do it on each bill, do you? Now, may I suggest to
- 9 you...Senator Netsch.
- 10 SENATOR NETSCH:
- Mr. President, since we have a matter that I think requires
- some reflection, I will just simply take the bills out of the
- 13 record and not move them at all today.
- 14 PRESIDENT:
- Take them out of the record. House...House Bill 3365,
- 16 Senator Rock. Pardon me, let the record show that was an error. It's
- 17 House Bill 3356. Senator Rock.
- 18 SECRETARY: '
- 19 House Bill 3356
- 20 (Secretary reads title of bill)
- 21 3rd reading of the bill.
- 22 PRESIDENT:
- 23 Senator Rock.
- 24 SENATOR ROCK:
- Thank you, Mr. President and Ladies and Gentlemen of the
- 26 Senate. This is the bill upon which the House has been waiting.
- 27 This is the deficiency appropriation for the operation of the
- 28 General Assembly caused in great part by the increased printing

costs and all other costs. It's in the amount of about approximately

- 30 eight hundred thousand dollars. I would ask for a favorable roll
- 31 call.

- 32 PRESIDENT:
- 33 Any discussion? The question is shall House Bill 3356 pass.

- Those in favor vote Aye...just a moment, Senator Buzbee, for what purpose do you arise?
- 3 SENATOR BUZBEE:
- 4 I'm sorry, Mr. President. I wonder if I could ask a question
- 5 of the sponsor.
- 6 PRESIDENT:
- 7 --- He indicates he'll yield. Senator Buzbee.

. 21

- 8 SENATOR BUZBEE:
- 9 Senator Rock, has...has the House passed the Joint Rules yet?

- 10 I was wondering.
- 11 PRESIDENT:
- 12 Senator Rock.
- 13 SENATOR ROCK:
- 14 Thank you, Mr. President. The answer to Senator...
- 15 PRESIDENT:
- Just...just a moment, Senator Palmer and you, will you
- 17 take the conference somewhere, please. Senator Rock.
- 18 SENATOR ROCK?
- 19 ... I was interrupted by the Jewish block here. As I under-
- stand it, on the House Calendar on Thursday, April 29, on...
- order of Consideration Postponed, is SJR 68, which calls for the
- joint rules adopting certain deadlines. It has not, in fact,
- 23 been passed by the House.
- 24 PRESIDENT:
- 25 Senator Buzbee.
- 26 SENATOR BUZBEE:
- 27 Has...it is my understanding that some of these increased
- 28 costs are due to the transcription costs due to long tapes and long
- number of hours spent by transcribers as various House members
- 30 explain their votes. Has there been any move made to...to limit
- 31 that kind of...of debate on the Floor of the House.
- 32 PRESIDENT:
- 33 Senator Rock.

2

6

16

19

32

SENATOR ROCK:

As I indicated in my opening remarks, a great majority of

the deficiency is due to increased printing costs. Part of those 3

- attributable directly to the fact that many of the members of the 4
- House have a tendency to explain their votes, or nonvotes, or 5
- PRESIDENT:

presence or absence.

- 7
- Any further discussion? The question is, shall House Bill 8
- 9 3356 pass. Those in favor will vote Aye. Opposed Nay.
- voting is open. Have all voted who wish to vote? Take the 10
- record. Senator Bruce. Senator Bruce. 11
- SENATOR BRUCE: 12

PRESIDENT:

- Mr. President, since this bill would take effect, would it 13
 - not require thirty-six votes to have an immediate impact it will 14

 - pass? 15
- During the biennium...when we were in biennium Sessions, 17
- you were quite right. Under the new Constitution...between January 18
- 20 SENATOR BRUCE:

and June, it only requires thirty votes.

- That's correct, yeah...yeah. 21
- PRESIDENT: 22
- On this question, the Ayes are...on this question, the Ayes 23
- 24 are 34, the Nays are 6, with 8 Voting Present. House Bill 3356
- having received the constitutional majority is declared passed. 25
- House Bill 3358, Senator Don Moore. Senator Moore is recognized. 26
- SENATOR DON MOORE: 27
- Thank you, Mr. President and members of the Senate. 28
- President, I would like leave to bring this bill back to order of 2nd 29
- reading for the purposes of an amendment. 30
- PRESIDENT: 31 Is leave granted? The bill is on 2nd reading. Is the amendment
- on the Secretary's Desk? You may explain the amendment. 33

4-29-76 HB3358

1

33,

We...

SENATOR DON MOORE:

2 Thank you, Mr. President, members of the Senate. Amendment 3 No. 1, Mr. President, members of the Senate, reduces the deficiency 4 appropriation of the Department of Public Aid which as the bill 5 originally was written was one hundred and forty-five point six plus 6 million dollars, reduces it by seventy-three million one hundred and 7 seventy-three thousand nine hundred and fifty dollars. So, the 8 bill as it will be amended will give a supplemental of seventytwo million four hundred and seventy-three thousand seven hundred 10 and sixty-four dollars. This will be sufficient monies for the 11 Department of Public Aid to operate for the ensuing months. The reason 12 for this amendment, Mr. President, members of the Senate, are that 13 the members on this side of the aisle at the caucus that we had were exceedingly reluctant to vote a one hundred and forty-five plus 14 15 million dollar deficiency for the Department of Public Aid. They are of the opinion that because of the fraud, overutilization 16 17 and agency error that exist in the Department in the amount of 18 conservatively two hundred and fifty million dollars that some-19 thing has to be done. We are near a crisis stage in the Department of Public Aid. I would just like, Mr. President, to show you 20 how this has gone. Back in 1967, ten short years ago, our total 21 22 budget for the Department of Public Aid was three hundred and 23 fifty-eight million dollars. This year's budget is two billion 24 dollars. The legitimate vendors in the State of Illinois, we have all heard from them, not having their bills paid on time. 25 26 I think every hospital in everybody's district has been complaining 27 to you, the members of the General Assembly, about not getting their 28 bills paid. The cash crisis that exists in Illinois is by in large responsible for ... through the ... the problems created with the 29 Public Aid System that we have. It's the feeling on this side of 30 31 the aisle, Mr. President, that we need some performance, we need some answers, and we need above all some solutions to this problem. 32

1 PRESIDING OFFICER: (SENATOR DONNEWALD) ·Just a moment, just a moment, Sir. 2 Senator Rock, for 3 what purpose do you arise? SENATOR ROCK: 5 Pass. 6 PRESIDING OFFICER: (SENATOR DONNEWALD) 7 I'm sorry, you may proceed, Senator. 8 SENATOR DON MOORE: 9 ...and above all, we need some solutions by the administration 10 in order to do something to stem off the welfare crisis that we have in Illinois. Reform is needed. The members on this 11 side of the aisle feel that...although that we realize there are 12 13 truly needy people in the State of Illinois that are dependent upon 14 our action that if...that if we provide approximately half of this amount of money, it would give the administration some 15 time to come in with some solid concrete proposals on how we can 16 get a handle on this spiraling welfare budget that we have. So, 17 what this amendment does it ... at this time comes up with a 18 supplemental appropriation for the Department of Public Aid in 19 the amount of seventy-two million four hundred and seventy-three 20 21 thousand seven hundred and sixty-four dollars, and I would move for its adoption, Mr. President. 22 23 PRESIDING OFFICER: (SENATOR DONNEWALD) 24 Senator Partee. 25 -SENATOR PARTEE: Well, Mr. President and members of the Senate, I have, of 26 course, during the years that I have been here been very supportive 27 of the Commission of which the sponsor is chairman relating to 28 Public Aid. They have done a very good job. They've been about 29 the country looking at various and sundry operations in this area, 30 and have sought, I think, valiantly to do a good job with this 31 program. I am really surprised and perhaps shocked that at this point 32 this amendment would be offered, because all it is doing is deferring 33 -

an obligation. We deferred the obligation, I suppose, in the 1 first instance when the appropriation did not cover the amount 2 of money necessary for the operation of this bureau of government. 3 We knew it. Senator Moore said it, as did other members of the Public Aid Advisory Commission, that the money as appropriated 5 would not be adequate for the purpose. Now, we come to a deficiency appropriation which the House has already passed, and we are now 7 seeking to defer again that part of an obligation which has manifested 8 I don't know what the reason is. I was only informed 9 just a moment ago that this amendment was going to be offered to 10 proffer half the money at this time, and hopefully the other half 11 at a later date. I don't know if it's intended to imagize us as 12 being spendthrifts as we vote for the elimination of this amend-13 ment, for its demise, and whether or not, the plan is to imagize 14 you on that side of the aisle as being persons who are very concerned 15 about how money is spent, but the fact of the matter is, the money 16 There're hospitals throughout this State. There're is owed. 17 hospitals in your district that are...some of whom are on the brink 18 of disaster, because they have not been paid by the State. There're 19 many of them to stay afloat which are borrowing money which increases 20 the cost to the consumer, if you will, the poor patient in the 21 hospital, because as the money is not paid that means the hospitals 22 have to borrow money in order to pay...to borrow money they must 23 pay a rate of interest on the money borrowed, and eventually, what 24 you're saying to people in hospitals, whether they're on welfare 25 or not, is that you're eventually going to pay more money for a 26 hospital bed because the Illinois State Senate deferred, if you 27 please, the monies due and owing to hospitals. The same thing 28 applies to doctors and all other providers of care in this State. 29 Now, we have deferred this once. We didn't put into the budget 30 the amount of money which all of us knew was going to be required. 31 We, of course, did not know what the precise figure was, but we 32 certainly knew the estimates you gave us from time to time did 33

run about in the vicinity of this. At one time I even heard it 1 said by...on...on a specific authority that it would be about a 2 hundred and eighty million dollars. It now eventuates that it's 3 a hundred and forty-seven million dollars. The House has passed it. It's here, I see no reason to defer it, and we should vote 5 to eliminate and destroy and give this amendment its demise as quickly as possible and go on about the business of living up to our obligation of passing this deficiency. It is, in fact, a Я deficiency which no one's questions. Everybody knows it's owed. q Everybody knows it's due. Everybody knows that there are providers 10 all over this State waiting to be paid for services that they 11 have rendered at the behest and request of this State. To me, 12 13 it is imprudent to defer it, and I would certainly wish that the offerer of this amendment would reconsider the position of even offering 14 it. At this late point in time, at this date knowing it's due, 15 knowing people are waiting for...to be paid for services they have 16 already rendered the State, it gives us a real credibility gap. 17 It'll cause people to believe that it does not augur well to do 18 business with the State, that the State is somehow always seeking 19 to avoid and avert its responsibility, or at least to place people 20 in a position where they have to as it were pay, pay for the 21 privilege of doing business with the State. I think it's wrong. 22 I think it...it imagizes us in a very bad way. 23 PRESIDING OFFICER: (SENATOR DONNEWALD) 24 Senator Rock. 25 SENATOR ROCK: 26 Thank you, Mr. President and Ladies and Gentlemen of the 27 I will not be so kind in my remarks as was the good Senator 28 from Chicago, Senator Partee. I think this amendment is totally 29 irresponsible. We sat in the Appropriations Committee and heard 30 from the Director that this is a one time, one and only supplemental 31 appropriation for money that is due and owing. There is ninety 32

million dollars of this amount, of the total amount, that's due

+29-76 +B 3358

> right now for medical reimbursement payments, and this amendment 1 would propose to cut the total appropriation in half. It's totally 2 3 irresponsible, and I rise in absolute opposition to Amendment No. 1. 4 PRESIDING OFFICER: (SENATOR DONNEWALD) 5 Senator Glass. SENATOR GLASS: 7 Thank you, Mr. President, Ladies and Gentlemen. Senator Partee 8 9 mentioned that there is apparently no one that denies that this money is due. Well, from what I've heard, I don't think there's anyone 10 that denies what Senator Moore stated, and that is that there is 11 at least two hundred and fifty million dollars a year in Public 12 Aid fraud in Illinois, and probably the figure is much higher. 13 And if that's true, it means that the State of Illinois is paying 14 money out to persons who are not entitled to it. Now, the administra-15 16 tion hasn't done its job in finding out who is responsible for 17 that fraud, and if this General Assembly is going to blithely appropriate whatever the Department says it needs, then I don't 18 think it's going to find out who's responsible for that fraud. 19 It seems to me that one way we can get the attention of the 20 administration and begin to address the serious problem that we 21 all face this year of cutting back State expenditures, this is an 22 excellent place to start. And Senator Moore mentioned that the 23 monies involved in his amendment would see the State through for 24 at least another month. We're going to be down here. I think 25 this is a sound amendment and one that deserves the support of 26 this entire Body, and I certainly hope we'll get support on both 27 28 sides of the aisle for the amendment. PRESIDING OFFICER: (SENATOR DONNEWALD) 29 Senator Fawell. 30 SENATOR FAWELL: 31 Mr. President, members of the Senate, I can agree to a great 32 degree with what Senator Partee has said, and yet the fact is, as 33.

I understand it, we have a real overall fiscal problem in the 1 2 State of Illinois. Some reports indicate that we're not going to have enough money to pay our bills in the Fall. A lot of 3 cynics say that after the election, there'll have to be a tax increase - but nobody understandably wants to talk about that 5 right now, but what strikes me is that what we have had done for us 6 by the Governor, and I don't necessarily wholly criticise him for 7 Я this, but what he has done is to make the priority decision for 9 us. Everybody seems to admit we don't have enough money to be able to pay to all of the many deserving public entities the 10 11 supplemental appropriations which they request. me, for instance, only in the area 12 of public education, 13 elemenatary, secondary and higher, of the great amount of supplemental appropriations, which are pending somewhere in the 14 House and Senate, in the area certainly of a hundred and fifty 15 million dollars. Some of these involving programs of handicapped 16 ·children and I can only recall that on a number of occasions and 17 advised them-that when we did get back here in the Session that 18 19 I would then help make some priority decisions and although I rate certainly Public Aid as being very high. I don't know how 20 much fraud there is. I gather there's a lot. I would have to 21 say, of course, that the vast majority of recipients are deserving 22 23 people, but I have to say also, that in terms of priority we just haven't done any real evaluating here. What we're saying here... 24 what the Governor really is saying for us, because we haven't... 25 done much thinking about it, is that as far as Public Aid is 26 concerned we will always take the position one hundred percent 27 supplemental appropriations - if you want it, you get it but insofar 28 as the public schools are concerned, for instance, and even the 29 categorical grant programs, in which I am very concerned and which 30 I did vote for a twenty-four million dollar supplemental appropriation 31 in the Fall when we're back here that we're of the opinion 32 apparently that that just isn't as high a priority, and everything that 33

33 .

Senator Partee has said about the credibility gap of the State 1 of Illinois about not living up to our responsibilities insofar 2 as Public Aid is concerned, one would have to agree with. 3 on the other hand, those same conclusions can be attributed to our credibility gap insofar as our public school officials in 5 the State of Illinois are concerned, and I repeat an awful lot of detriment is going to be accomplished if we do not fully fund 7 and live up to the promises which many of us made amidst the R clashing of bulbs and statements to the press and so forth and 9 so on about fully funding and meeting the obligations, which we 10 by the way have mandated upon the public schools. 11 something they even were requesting, especially in the categorical 12 grant programs involving handicapped children. So, what is 13 high priority? I think we ought to discuss it, and I think there's 14 nothing wrong, therefore, at this point, saying to the Public 15 Aid recipients that we will give you one-half of what we know 16 we have promised to you, but whether we can fulfil the rest of 17 that promise insofar as Public Aid is concerned, depends upon a 18 rating of priorities which we, I repeat, have not really addressed 19 ourselves to, and which I think we must address ourselves to. 20 may well be that we will say to all supplemental appropriations 21 that we will give you X percentage of what we know you need, and 22 we regret the fact that we do not have sufficient money, but this 23 is all that we can do, and everyone of you are very needy recipients, 24 and so, at this point, I don't think that this any type of precipitous 25 I don't think that it's ill-advised. I think it a very 26 concrete basis can be made for what it is being done here, and I 27 hope, therefore, that all of us will address ourselves then to those 28 very hard priority questions, because there's a not a person here 29 who is going to talk about an increase in the State Income Tax, 30 which is the other alternative I think of any rational basis that 31 we can look to. So, I do rise in support of this, and I don't think 32

it should be wholly condemned by the other side as being ill-advised

- at all. 1 PRESIDING OFFICER: (SENATOR ROCK) 2 Senator Mitchler. You're...you're...I have the list in 7 front of me, Senator. Senator Mitchler. On Senator Berning's mike, Λ Senator Mitchler. 5 SENATOR MITCHLER: 6 Yes. Mr. President, I'd like to ask the sponsor of this amendment a question? R PRESIDING OFFICER: (SENATOR ROCK) 9 Sponsor indicates... Senator Moore, will you yield for a 10 question? Sponsor indicates he will yield. 11 SENATOR MITCHLER: 12 13 Senator Moore, your original presentation you alluded to some figures and listening to the debate, Senator Glass pointed 14 out a two hundred and fifty million dollar fraud in the Public Aid 15 System in the State of Illinois, and as I recall reading Illinois 16 is ranked, I guess, number one in the percentage of fraud cases 17 that we have in our Public Aid System, and now, you gave some 18 figures, Senator Moore, comparing the increase in Public Aid over 19 the last ten years, and I grabbed my pad and I started to write 20 those down, would you give those to me again, please? 21 PRESIDING OFFICER: (SENATOR ROCK) 22 Senator Moore. 23 SENATOR MOORE: 24 In Fiscal Year 1977, the appropriation for the Department 25 of Public Aid was three hundred and fifty-eight million forty-26 four thousand one hundred dollars. That was in fiscal '67, and 27 the budget as presented by the Department for this Fiscal Year 28 '76 is a shade over or just a shade under two billion dollars, 29 one billion nine hundred and ninety-eight million.

Senator Mitchler.

SENATOR MITCHLER:

31

32

33

PRESIDING OFFICER: (SENATOR ROCK)

Well, the significant thing that I deduct from the figures 1 the amount of fraud as reported, and I have to accept 2 that as being legitimate from the sources I have, two hundred 3 fifty million almost equals what the entire Public Aid budget was ten years ago, and then we hear everybody screaming that we're 5 not responsive, we're holding back, we're not making payouts. 6. looks like we've been taken to the cleaners. Thank you. 7 PRESIDING OFFICER: (SENATOR ROCK) 8 Senator Chew. 9 SENATOR CHEW: 10 Thank you, Mr. President. I... I regret that Senator Moore 11 was virtually badgered into this position of having to offer this 12 amendment. Possibly this amendment means to secure some support 13 from various individuals who had indicated support none prior. 14 What we're doing here, Mr. President, is playing with the life 15 blood of individuals. We played with them when we did not fully 16 · fund Public Aid in our appropriations for Fiscal '76. Now, every-17 body here knows that what we are appropriating today or attempting to 18 appropriate today is certainly for services having been rendered. The 19 question is not whether we have the revenue to appropriate the money, the 20 question is that we as legislators think that we ought to have 21 the authority to ascertain how it should be appropriated, not-22 withstanding that there are persons and corporations out in this 23 State of Illinois that are in dire need of these funds for having 24 rendered service. We're all independently elected to represent a 25 given number of constituents, whether they're on welfare or whether 26 they aren't. I didn't find any hesitance in appropriating money 27 for the General Assembly in 3356. We got sufficient number of 28 votes, and since we are independently elected, I think this bill 29 requires separation of boys from men or integrity from hypocrisy. 30 I think those of us that will or will not support this bill ought 31 to stand tall and do or do not, but let us not come with the piece-32 meal and expect people that are unfortunate to be on welfare, too, 33

1-29-96 HB 3358

> in fact, have to come to us on their knees again. And what it does, 1 2 Mr. President, it indicates that we are not quote "responsible 3 as we should be". We know it is here to stay. It was here when we came, and it'll be here when we leave. It is our responsibility 4 5 as responsible legislators, elected to represent the people, to 6 do what is basically required for us to do. We have to fund 7 welfare. I don't like welfare anymore than the persons that's 8 on it. As far as the fraud is concerned, there's been fraud 9 advocated in welfare for lo many years. There've been concentrated efforts, Mr. President, to eliminate it. I have no doubt in my 10 11 mind that nobody who's connected to the agency would like to 12 see all fraud eliminated, and so would you. We have departments 13 that are constantly working on it. I think Senator Don Moore has 14 done an excellent job in that area. I think the various directors have done excellent jobs in that area, but let us not hold that 15 16 as a means of punishing the Department. Now, what are we saying -17 we'll take four or five days to pass a half bill, then we come back 18 another four or five days and pass the other half, where if we are men and responsible men and women, why not go on and appropriate 19 the necessary funds that we cut them short in the origin of the 20 appropriation for Fiscal '76. Let's defeat this amendment, call 21 the bill with the full allocation, and vote it up or down, and let 22 the people of the State of Illinois decide who should be here 23 24 and who should not, and we should not play politics with the life blood of people, human beings, people that are not as fortunate as we 25 are, but people that hope we will be responsible enough to help them 26 27 That's all we're saying, to help them, and as far as Senator...what... Mitchell says, about ten years ago is almost the entire appropriation. 28 Ten years ago, Senator, you were being paid eight thousand dollars. 29 Today you're being paid twenty, so, your argument is not valid. 30 31 That's just a statement of no substance. You have accepted your money as raises have come before the General Assembly, and there is 32 no indication that you have refused to accept it, nor is there an 33

- indication that you have given it back to the State. So, you 1
- just come up with a whole lot of unnecessary rhetoric to take up 2
- If you are as sincere about what is going on ten years ago 3
- and what is today, then why the hell don't you give your salary
- back that you weren't getting ten years ago, and stop being a 5
- hypocrite. I would urge this...the defeat of this defeat, and
- I still have the utmost respect for Senator Moore, and I think 7
- 8 he's doing an excellent job, but we ought to get on with the
- peoples' business of the State of Illinois. 9
- PRESIDING OFFICER: (SENATOR ROCK) 10
- Senator Dougherty. 11
- SENATOR DOUGHERTY: 12

- Thank you, Mr. President, fellow members of the Senate. 13
- we go by, I have heard mentioned of times in the past. Sometime 14
- ago as my... I happened to have some of the Calendars of this 15
- Body. The Calendar of June the 5th, in 1955 is in my desk in 16
- my office in Chicago, and at that...that time the appropriation 17
- for the Department of Public Welfare, as it was called at that time 18
- under a commission, was two hundred and sixty-six million dollars 19
- for a two year period. Today we know what the budget is.
- I also happened to remember going back to another June. In June 21
- of 1963, when the Public Aid deficiency was some ninety-three 22
- million dollars and the membership on the other side of the aisle 23
- decided that they're going to oppose it, and they were going to 24
- impose some restrictions upon it. There was going to be a limit 25 on the amount of rent we could pay. There was going to be a limit
- 26
- on practically everything we could do unless we succumb to what 27
- the leadership on the other side offered us...we were...the deficiency 28
- was going to go down the drain. However, there was some sensible 29 men in the Senate that were able to work out this program called the
- Public Aid Advisory Committee of which I have been a member ever since 31
- that date, and this Public Aid Advisory Committee and my...and 32
- my experience has done a remarkable job in trying to forecast and 33

31

32

33

to try to assay to do take care of the...needs of the people, 1 and we've done a remarkable job. I can remember this June day in 2 1955 or 1963, if you will, when there were thousands of people out 3 here on the lawns in protest of this action, many thousands of them 4 out here, and we worked in the far late of the night to try to 5 bring about this program, and we did succeed, and I would say 6 the sensible members of the other side agreed to this program even 7 though they...the conditions they imposed upon us at that time 8 were entirely unrealistic, we lived with it. Now, Senator Moore 9 is the chairman...is the chairman of the Public Aid Advisory Committee. 10 I know of no man that has put in more time and more effort and 11 conscientious effort in trying to resolve these programs. 12 we reach the point where Senator Don Moore and I must disagree 13 for the reason we got...we can't go...we have to go whole hog. 14 Why must we postpone to another day of reckoning. Bearing in mind, 15 ...this bill, as amended here, will go back to the House, and God 16 only knows what will happen to it over there. We're just post-17 poning the final day of reckoning. I urge my friends and I have 18 apologized to Don Moore for the efforts he's put forth to do a 19 good job. I'm going to find myself opposing this amendment, because 20 I do believe we owe the money. Why in the name of goodness don't 21 we pay it and get it off the road. It's needed, and we want no 22 trouble. I warn you if we offer this amendment...accept it, all 23 hell is going to break loose down here. I urge defeat of the 24 amendment. 25 (SENATOR ROCK) PRESIDING OFFICER: 26 Senator Fred Smith. 27 SENATOR SMITH: 28 Mr. President, Ladies and Gentlemen of the Senate, during 29

Mr. President, Ladies and Gentlemen of the Senate, during the brief moments I shall stand here, I'm not going to berate anyone. I'm not going to berate members on the other side of the aisle, and I am not going to picture as gods those of my same political faith who sit here on this side of the aisle. I start

4-29-76

1 where Senator Chew closed. He made reference to the great Senator 2 from Aurora or Oswego or one of those two places or both. presents them both, I'm sure. The good Senator saw fit to decry the 3 ′ 4 fact that the total amount asked for originally in this amendment. I 5 like him, I have seen, I confess, the appropriations rise and rise and rise until I confess, yes, today it has reached staggering pro-6 portions. You're right, Senator, in saying that the amount is a great 7 amount that we ask for. I have seen other things happen in the past 8 9 two or three years, so has inflation risen, so has unemployment risen. 10 If I may be humorous for just a brief second and yet it is a fact, I 11 like tomatoes. My wife, as you...many of the older members know, she travels wherever civilized man lives or exists. I'm fond of tomatoes. 12 Very recently, I got off the "El" after I had completed my day's work, 13 14 and I left that "El" at 51st Street, and as I came down the stairs, I saw beautiful solid baskets of tomatoes, and I went over and I asked 15 to buy some of the tomatoes, and the little lady asked me about how 16 ·much in price I wished to pay. And I told her that just one person 17 will eat them, give me ten or fifteen cents worth of tomatoes. 18 looked at me, she shrugged her shoulders and she said, "Mr., I'm 19 sorry, we don't slice them". The price of all things have risen, 20 so has the cost in this particular field of government, it has 21 22 risen. You gentlemen who were here last year when this appropriation came on for passage, you will recall that both Senator Moore, 23 Senator Dougherty, who just yielded the Floor, and this your 24 humble servant who stands here at this mike, told you, then, 25 that the amount that we had asked for in the bill, was far less 26 than the amount actually needed to fund this particular department 27 of government. Some asked for estimates. I don't recall what amount 28 Senator Moore suggested. I do not...recall the amount that 29 Senator Dougherty suggested. I do know what Fred Smith stated. 30 told you that you were unfunding that bill in the amount of at 31 least a hundred million dollars. We finally came in with a bill 32 asking for the amount that's in the bill that you're now...seeking 33

4-29-76 HB 3358

> to reduce, and I find that I didn't miss it very much. 1 approximately a hundred million dollars, you are short, will be 2 Later someone suggested in the amount of two hundred 3 4 million dollars. We went between the two extremes when this bill was drafted, and as presented here, as of I think it was yesterday 5 that I first received knowledge of the fact that the bill had 6 Now, bearing in mind the statements that we made one 7 arrived. 8 year ago today, I'm not surprised to find that the funds have been exhausted, and it becomes needful and necessary for us ... 9 hat in hand, to stand here now before you and I ask as I will ask, that 10 11 you oppose the amendment offered by my very good friend, and he is my friend. We've traveled together the length and breath 12 of this country, but I must ask, and do ask that you defeat this 13 Seventy-two dollars...seventy-two thousand dollars 14 amendment. is as Fred Smith sees it is a considerable sum. It almost staggers 15 my imagination. Yet, it's a million more that the good Senator 16 seeks to strike from the provisions of this bill. 17 If I mistake not, and if I stand here and if I'm dividing correctly, you seek 18 to strike about seventy-three million and leave some seventy-19 two billion. Is that about right, Senator? It's approximately 20 right, yes. You strike a little more than you leave. 21 22 right? Yes. Mr. President, Ladies and Gentlemen of the Senate, when I saw the figures in the hand of my very good friend, I knew 23 then what my position would be with the regard to support or 24 withholding my support from his motion. I cannot for the life of 25 me see how you gentlemen who talk about the monies that you say 26 have been wasted if you knew...you either don't know the facts or 27 you are unwilling to admit the facts. Approximately half of the 28 entire appropriation for Public Aid last year went to Medicaid. 29 It's in the Medicaid Department, not the recipient's...part of 30 the bill where the scandals have risen. Now, I know that we will 31 have a change of administration the first of the year, and I know 32 that Medicaid and other things that have caused eyebrows to raise 33

and have caused many to say that there is cheating and so forth 1 among the Public Aid recipients, but I can't forget, nor do I close 2 my close eyes or put my fingers to my ears and say that I have gotten 3 the facts. Last year I think it was, someone brought or sent into the City of Chicago one hundred and fifteen investigators from 5 downstate. They brought or sent them there for the express purpose 6 of ferreting out, as they said, chislers on relief. About that time, 7 or perhaps a little prior thereto, His Excellency, I would that I R could recall the gentleman's name, he ran for office in the March 9 primary. What is his name, that they appointed down there? What's 10 his...no, no, not Walker. Moore...Moore. Paid him a handsome salary 11 and his duty was to ferret out chislers. Then the Department 12 13 immediately thereafter or before appointed one Mr. Simon, whom they told us was a most brilliant lawyer and an excellent investigator, 14 and they put him out to ferret out the so-called chislers. Mr. Simon. 15 attorney Simon, stated that he found none. I didn't believe then 16 17 that he had done any investigating, but he didn't find a one. We've never had one from the other gentlemen, and Mr. Simon, I think 18 you said his name is, or whatever his name, and I say that respect-19 fully, he hasn't reported yet. He was too busy running for 20 public office. He called it running, but when he submitted his 21 candidacy to the people, he later found that they had reduced his 22 running to a walk. So, you've had your investigators. 23 are informed by HEW, and HEW is a hard branch of government to 24 deal with, and I speak from experience. They say they are bringing 25 in thirty-five to thirty-eight investigators. I'm in error. 26 was not HEW. It was their local representative, their state 27 representative. Have I it right now? Yeah, someone said I have. 28 Then HEW said we put out a hundred and eight additional ones on a 29 permanent basis. If that is true and if they do it, I see a ray 30 of hope. HEW says she's going to have...what are those things 31 you have, computers, I guess that's what they call them... 32

PRESIDING OFFICER: (SENATOR ROCK)

SENATOR SMITH: 2 3 I... I have finished, but please allow me to close. PRESIDING OFFICER: (SENATOR ROCK) 4 Yes, Sir. 5 SENATOR SMITH: 6 At a cost of a million five hundred thousand dollars. ones that are guilty if anyone, it's not the poor frightened person 8 on public welfare. He isn't the one that has created this scandal. 9 Many of those on Public Aid would, if possible, accept work at a 10 decent livable wage tomorrow, if offered work. When Senator Carroll 11 12 who used to sit there where the young man is now sitting as I look 13 forward to your immediate left, is a newspaper man, over in his area of the State, and he ran an ad for three days and...asking 14 for workers and at the end of the three days, he did not publish 15 that ad anymore, and I asked him why. And he said - he had too many 16 17 applicants. When they learned that they could get decent work at a livable wage, they flooded his office in a downtown...in a City 18 19 of Chicago office that he had then opened. It isn't so much the frightened individual on public welfare. He's knows that you passed 20 21 the Flat Grant System in October 1973. I can remember when, because...I didn't bother you, Chew, when you were...while you were . 22 talking out...I'll yield...I'll yield to Senator Chew. 23 PRESIDING OFFICER: (SENATOR ROCK) 24 Senator Chew is out of order, Senator. 25 26 SENATOR SMITH: All right, all right,... 27 PRESIDING OFFICER: (SENATOR ROCK) 28 That...that would be absolute delight. 29 SENATOR SMITH: 30 All right. And he wouldn't say anything. I...I admit he 31 didn't say anything, but he was talking. Nevertheless, Mr. 32 President... 33

Senator, I must ask you to please conclude.

30

31

32

33

1 PRESIDING OFFICER: (SENATOR ROCK) 2 Senator, I must ask you to conclude ... 3 SENATOR SMITH: I...I. sit down. I'm not going to change a vote anyway, 5 but I'm going to vote against the amendment. 6 . PRESIDING OFFICER: (SENATOR ROCK) Thank you, Senator. Senator Newhouse. 7 8 SENATOR NEWHOUSE: 9 Thank you, Mr. President. Mr. President, it...it's Spring again and the sap is rising, and it's time to kick anything that 10 won't kick back, and there aren't very many kickees left. 11 going to be mindful of the time here for several reasons, not the 12 least of which is, that we each sat here and very deliberately 13 14 passed out a deficiency appropriation for eight hundred thousand 15 dollars, four hundred thousand dollars of which was for talking on these microphones. We did that at that time recognizing that this 16 deficiency had been anticipated for more than a year. We knew 17 that it was coming. It's no surprise to anyone. We talked a 18 19 few moments ago about the percentage of fraud cases that had been initiated. I heard no one talk about the number of fraud cases 20 that had been successfully prosecuted. Not long ago, as Senator Smith 21 2.2 said, an army of folks descended upon Cook County looking for Public Aid fraud, and we've never really received a report of an 23 absolutely staggering amount of money that we spent for those 24 investigations, and I noticed when I looked in the newspaper 25 just the other day, that a person that they've dubbed as the 26 27 welfare queen is still walking the streets of the City of Chicago. Perhaps rather than looking for fraud and prosecuting public aid recipients, 2.8

what we ought to do is take those who are administering the money

them. Because if I recall correctly the method by which the

quote welfare queen unquote was milking money from the

and watching this fraud take place, and take action somehow against

State of Illinois, if that was the case, was so astoundingly simple that

#B 33 8

34

baby sister could have caught up with it yesterday morning. But, I 1 2 think we might be looking at the wrong end of the telescope in this matter. We then appoint administrators, and either tie 3 their hands or don't expect them to do the job that they proposed to do. I would suggest to you, Mr. President, that 5 social services of the State of Illinois are sort of a dumping 6 7 ground for many kinds of things. If you had sat with us on a 8 subcommittee, and I...I know that your time is limited, when we looked at some of the things that were happening in a specific department 9 and you gentlemen on both sides of the aisle know which depart-10 ment I'm talking about, the kind of manipulation of public 11 12 employees that was taking place within that department was some-1.3 thing fierce. There isn't any question in my mind that the manipulation that was taking place within that department was 14 absolutely responsible for the kind of moral that would make it 15 impossible for employees to begin to administer properly the 16 tax monies with which they are entrusted. You want to clean 17 house, we really want to look for fraud, if we really want to find 18 19 out what segment of this population takessthe State of Illinois for a patsy, I'm certain that we would find that the amount of 20 fraud monies in the Public Aid sector would be much less than 21 what is being uncovered in other areas by other people from day 22 23 to day. We are talking then about the children, about their age, and about the infirms. That's what it all boils down to. 24 play games if we wish, and the fact is, they won't be able kick to 25 back, even though they might descend on this Capitol in droves, that 26 has been done in the past. This money is not unanticipated. This 27 money is not unneeded. It is not a fraud syndrome. 28 need to do is to pass this bill out in the form in which it was 29 initiated. It is the only, it is the only responsible thing to 30 do in the light of the fact that we have anticipated this for months 31 and months and months. I would certainly hope that we defeat this 32 amendment, pass the bill out in its original form, so that people 33

who are next to destitution perhaps might be able to survive and

31

32

33

1 utilize the brains of the children who are involved to build 2 the State of Illinois with taxpayers. Thank you, Mr. President. PRESIDING OFFICER: (SENATOR ROCK) 3 Senator D'Arco. SENATOR D'ARCO: 5 Thank you, Mr. President. Yesterday, a delegation of women 6 came to my office and they were concerned about the fact that they 7 were paying more for food stamps than they had paid in the last 8 six weeks. And they asked me why that was so, and I...I really 9 didn't know, so I tried to do some investigating on that point, and 10 I came up with a case called Banks vs. Trainor. And the Secretary 11 of Agriculture in Washington instituted a new regulation that 12 changed the formula ...whereby the eliqibility to determine who 13 14 is eliqible to be on...to be get food stamps was changed from a Food Assistance Formula to an Income Base Formula, and the quy 15 who filed this lawsuit, Mr. Banks, he was paying more for food 16 17 stamps because of the change in the formula, so that's why he 18 filed the suit. Well, the suit went through the courts and was remanded to the district court where was filed, and the case 19 has been settled. There was a preliminary injunction in the suit 20 to keep the old...formula intact until the case was decided. It 21 was decided. So, the change went into effect. So, these women 22 were stuck now with paying more for food stamps, and they also 23 heard that the Federal government was going to reduce the appropriation 24 for money that would be...allocated to the Food Stamp Program. 25 They were concerned about that, and they said we want you to attend 26 a meeting with your Congresswoman on May 22nd because we re concerned. 27 And they said we're also concerned about the fact that there's a 28 deficiency appropriation being considered in the Senate, and what 29

is your position on that, and I said - well, I understand your

are needy. And as far as fraud goes, I don't know, they didn't

position and I'll do whatever I can to help you people, because you

look too fraudulent to me. So, I... I just will reject this amend-

ment, and I hope my colleagues will join me in doing that. Thank you. 1

(SENATOR DONNEWALD) PRESIDING OFFICER: 2

Senator McCarthy.

SENATOR MCCARTHY:

4 Yes, Mr. President, I hadn't intended to verbalize on this 5 matter at all, but I got a request from the leader of our side 6 to...to make a few remarks and try to put my thoughts before this 7 Body urging them to defeat the amendment. First of all in the 8 bill, I never see the word "fraud" in the bill at all, doesn't 9 change the law. So, this issue of raising of fraud is and could 10 be branded fraudulent. This is an appropriation. The...no one 11 complains about the Act on Public Aid, and if they do, there's 12 a proper vehicle for it. But, I am aware of the fact that there is 13 no more popular political issue that people can understand and 14 complain than the whole spectrum of welfare payments. 15 that's a popular political issue, because my wife informs me of 16 that fact, that what the voters are mad about is food stamp 17 abuses, what they're mad about is overpayment to people who 18 are too lazy to work. Incidently, I asked my wife where she 19 gets this information. She tells me gets it at her tennis 20 club, and that she gets it at the beauty shop from other people, 21 and I don't think the people that are playing tennis at the 22 Decatur Racquet Club for eight dollars an hour or getting their hair 23 done are in a position really to know too much about it. 24 what the Republicans have done here, by introducing this amendment, 25 are strictly playing politics. They're attempting to divide this 26 issue in two parts, so that in about three weeks, we'll come down 27 and they can play the same old violin about the abuses of Public 28 Aid and people understand it, and newsmen know how to write it, 29 and the printers know how to print it, and so, the public will 30 read it about, and my wife will hear about it more vociferously at 31 the tennis club and at the beauty shop, and I'll hear more about 32 But, it doesn't have anything to do, nor has the representation 33.

been made that the State of Illinois will save one dime by dividing 1 this into two parts. If that has any validity, then we should do it on a daily basis, but I suggest to you, Mr. President, that 3 their theory of resurrecting the theme of welfare abuse, daily, . 4 weekly, everyday until now until July 1st, really obscures the 5 important issues that confront us, the issues that must be decided. 6 Not only do they obscure the issues and attention the people on 7 the results of poverty, they divert their attention from attempting Q to investigate the causes of poverty. That game plan, I think, 9 may make smart politics on the Republican Party, but I think it 10 should be rejected by the Democrats, because we have important 11 things to do, insofar as attempting to address ourselves to the 12 cause of poverty, and we know, we know, Mr. President, in 13 the past seven and a half years. since January 20, 1969, when 14 Richard Nixon took office as President of the United States that 15 inflation has gone up, an economic result, that unemployment 16 has gone up, an economic result, and you can't blame God up there 17 for economics. Economic results are caused by the deliberate acts 18 19 of human people, men and women, who have powers in the seats of government, and it's been this economic index discomfort which 20 has been defined as adding the prime rate and the unemployment, 21 which at one time last year was twelve percent on the prime rate 22 23 and eleven percent on the unemployment, gave you an economic index...discomfort index of twenty-three that has caused the 24 reason for our necessitating ourselves to appropriate this supplemental 25 appropriation. I see that the clock has run out, and Senator 26 Partee, I don't want to abuse it, but I would say that...the... 27 thank you, Howard...there is...we're playing the game of talking 28 about fraud, because they want us to talk about fraud. If they 29 want to do something about fraud, bring in a change of the Act. 30 There're more Republican State's Attorneys in the State of Illinois 31 than there are Democratic State's Attorneys who are charged with 32

the responsiblity of enforcing the existing Act. Nothing will be

- saved. All that will be done if we fall for this amendment is 1
- that we will be rehashing it, the newspapers will be full of it, and .2
- our attention will be diverted from other matters. I urge the 3
- amendment be rejected.
- PRESIDING OFFICER: (SENATOR ROCK) 5
- Senator Howard Mohr. 6
- SENATOR HOWARD MOHR: 7
- Yes, Mr. President, you won't have to turn the light on or R
- off, I'll be finished in the alloted time. I'm pleased to hear 9
- Senator McCarthy is concerned with the economic concerns that we 10
- all face, and he pointed out legislative acts sometimes cause 11
- these things...I think...or he meant to point that out. 12 I would remind
- some of the people on leadership that yesterday morning, we had 13
- a meeting with the Governor who did talk about the fiscal concerns 14
- of this State. That was yesterday morning. He did point out that, 15
- and is in agreement apparently with Comptroller Lindberg, who's 16
- been telling us for a couple of years what are problems are, and 17
- not too many people were concerned or would listen. But, now, 18
- even the Governor, as of yesterday morning, shares the Comptroller's 19
- concern, but last night when he was on the television tube, why 20
- he said we aren't in a fiscal crisis. So, one has to wonder, you 21
- know, where we are. There's been a lot of talk about concern 22
- for Public Aid fraud. Senator McCarthy, I'm happy that you brought that 23
- up, too, because I'm going to ask that you be a cosponsor on my 24
- two bills which will take care of some that fraud. Be happy to have 25
- you join me as a cosponsor on Senate Bills 1923 and 1924 which 26
- addresses itself to welfare fraud. There isn't a man on this side 27
- of the aisle or in this House or the other House that isn't concerned 28
- 29

doesn't feel that way when it comes to making sure that those that should

- about helping people that need help. Unfortunately, everybody
- be taken care of, aren't always taken care of. I think we could 31
- do a much better job for those that need help if we would eliminate 32
- some of the fraud, but what we would like to have happen is to get 33

- 1 people to be...that are able to be productive get them to do so, and that's what we're after. Now, if anybody wants to join with 2 me on those bills, those of you that have expressed concerned 3 about fraud, they can be amended to take care of your concerns 5 in this area. All we have to do is get those two bills out of Rules Committee and they are a matter of concern with regard 6 7 to revenue, so I think they do comply to the rules that have been set down before this Body, so I enjoyed...would enjoy having you 8 in particular, Senator McCarthy, because I know of your concern 9 for...for helping all of the people of the State of Illinois, and 10 if you want I'll give you a copy of those bills. Thank you. 11 PRESIDING OFFICER: (SENATOR ROCK) 12 Senator Nimrod on the Floor? He had asked for recognition. 13
- SENATOR HARRIS: 15

Senator Hynes. Senator Harris.

14

16

20

25

17 the concern of the members of this side of the aisle for what 18 is our responsibility to fund the legitimate operations of the Illinois Department of Public Aid. We're not dodging that 19

Thank you, Mr. President. I want to join in expressing

- overwhelming majority of Democrats in the two Houses. . 21
 - State is governed by a Democrat governor, a Democrat 22
 - governor. The Executive and Legislative responsibility is fixed. 23

responsibility. This General Assembly has in its makeup an

- The warrants for qualified recipients supported by the appropriations 24 to the Department of Public Aid will go forward on May 5th, if
- there is unincumbered appropriation law operative on that date. 26
- We find ourselves with no time left except next Tuesday, then, 27
- to take action on this important piece of legislation which has 28
- now been in this Body for three days. The responsibility for that 29
- timetable rests with the Democrats, and the responsibility for 30
- the continuing fraud and waste of Illinois resources rests with the Demo-31 crats. I don't know what people say in tennis clubs, Senator 32
- 33 McCarthy, but I do know what people say in factory lunchrooms and

H183358 4/29/20

in working neighborhoods. They say to me, Bill Harris, we're fed 1 up with shoveling out money to people who don't qualify for Public 2 Aid, and they're fed up and so are we. And we are suggesting that 3 there is a month in which this administration can show some progress Λ in curtailing fraud that we've heard discussed for three and a half 5 years now. But, no effective action has been forthcoming, and 6 with your majorities and with your governor, your record is miserable. 7 And we recognize our responsibility to the poor. We won't let them R run out of money, but we are saying - enough is enough with respect 9 to the waste of working peoples' resources that are extracted from 10 them to make up the revenues of the State of Illinois - and there 11 is a fiscal crisis that is impacted on the school children of Illinois. 12 and that fiscal crisis can be abated if this administration and 13 your majorities will join us in this month of time and get at 14 some effective reduction in fraud. Let us send a 15 the taxpayer, those wonderful middle income people of Illinois, 16 that mostly pay our bills, that spank their kids, that go to work 17 and usually don't qualify for any of the assistance programs of 18 this great country and this great State of ours, but they doggedly 19 go ahead week after week meeting their responsibilities and those 20 are the people who are sick and tired of reading about and knowing 21 about waste. Join us in making certain that the warrants will go 22 out on time next Wednesday, and serve notice that in this coming 23 month, we've got to see some absolute evidence of adjustment in the 24 rate of overparticipation and reduction in fraud, now that's 25 what it's about. Apply your majority to that. 26 PRESIDING OFFICER: (SENATOR ROCK) 27 28

Senator Knuppel.

SENATOR KNUPPEL:

29

30

31

32

33

Mr. President, members of the Body, I've got to say that was one hell of a political speech. But, I've heard it six times in six years, and I don't want to hear it again two weeks from now or a month from now because we don't have a large enough

33

put on an additional one hundred enforcers. I've heard the same 2 speeches. I don't know why we don't record them for those people 3 who come back here and just play them every year we have a 4 deficiency, and every year we hear the same speeches. Let's vote. 5 6 Let's put the thing through the way it is, and be done with it. Let's ... let's defeat the amendment. 7 PRESIDING OFFICER: (SENATOR ROCK) 8 9 Any further discussion? Senator Nimrod. SENATOR NIMROD: 10 Mr. President and fellow Senators, it seems to me that we 11 have become aware that in order to eliminate the fraud that there 12 are certain things that ought to be required. And if we don't 13 take these steps that are being proposed today by this amendment, 14 then this fraud will continue and the waste will continue. 15 16 don't believe that anyone has said, as Senator Harris has said, · this is very humane, very understanding, and it's very responsible. 17 But, I think-it's also very responsible and it seems that's been 18 the message that's been brought about by this amendment that we 19 have to be held accountable, not only to the recipients of the 20 Public Aid but to the taxpayers, as has been pointed out, and that 21 we are faced with a financial and fiscal crisis that we have to 22 address ourselves to. There is time to do something about it. 23 24 You've been asked to join us on this particular move. I think it's responsible and it's accountable, and it is the only means 25 and the only step open to show your good faith. 26 PRESIDING OFFICER: (SENATOR ROCK) 27 Senator Hynes. 28 SENATOR HYNES: 29 Mr. President and members of the Senate, I would like to second 30 Senator Knuppel's comments. It seems that with the primary, now 31 a few weeks behind us and a moribund period, having set in thereafter 32 that we have now finally launched Campaign 1976. And I think the

appropriation. I heard them when they were here when Ogilvie

1 remarks of the distinguished minority leader indicate...indicate that he, in particular, having been on the campaign trail the 2 last several months has sharpened his approach, but that it is 3 not at all to say that we should allow this Session to...to degenerate into a political battle between Democrats 7.5 and Republicans. This is only the first of many serious fiscal questions that we're 6 going to face in this Session, and if we're going to approach 7 all of those questions in this fashion, we're going to do a disservice 8 to the people of this State. It is clear to everyone who takes 9 the time to study it that all this amendment will do is delay for 10 one month the...the passage of the final part of the appropriation. 11 This is not a savings in any sense of the word. The money is 12 going to be needed to finish out the balance of this fiscal year. 13 The sponsor of the amendment, who is also Chairman of the Legisla-14 tive Advisory Commission and the Department testified before our 15 committee the other day that, in fact, that was the case. And 16 anyone who thinks that by this action, and by delaying the final 17 installment of the payment for thirty days, that the problems 18 that exist are going to be cured within that thirty day period, 19 is either deluding himself or is attempting to delude the people 20 of this State. This amendment has no business being here. We 21 ought to pass the bill in its original form, and then we ought to 22 approach the problems that do exist in this area and others on 23 a bipartisan basis in an effort to get something done. But, this 24 kind of approach which ties up this Body for an hour and a half 25 and will bring about no concrete results, should not be repeated, 26 and I would urge also, that this amendment be rejected.

PRESIDING OFFICER: (SENATOR ROCK)

Any further discussion? Senator Don Moore may close the debate.

SENATOR DON MOORE: 31

27

28

29

30

32

33

Thank you, Mr. President, members of the Senate. fortunate, Mr. President, that three and a half years ago we had

32

33 -

some five hundred million dollar surplus in our State Treasury, 1 2 and fifteen minutes ago, we had eighty-nine and a half million dollars with the months of April and May being our heaviest income producing months in this State. It's unfortunate that the deficiencies 5 that have been proposed by the administration, the senior citizens for example, of six million, workmen's comp, four and a half million, veterans scholarships, 4.8 million, higher education scholarships, 7 3.9 million, State Treasury refunds of a million, I could go on, 8 are going to come before this group. How much of that eighty-9 nine million is going to be left when we get through with this, 10 I don't know. The House yesterday, I understand, or today, passed 11 a thirty-eight million doliar educational grant. Community colleges going 12 to be in for 11.2. We do have a fiscal crisis in Illinois. 13 I'm concerned with the needy people. I don't want people to 14 suffer. We do have poor people in this State. We do have the 15 aged, the blind, and the disabled. I'm concerned with them. 16 This side of the aisle is concerned with them. I know that the 17 18 checks have to go out on Monday or on Wednesday, May 5th. some type of bill passed, and I am fearful that unless this amend-19 ment is adopted there will not be sufficient votes to pass any 20 bill. We're not trying to delay. I'm not trying to delay, but 21 I think by coming up with this seventy-two million partial supple-22 23 mental appropriation for the Department of Public Aid, perhaps we can get some reaction from the administration. There are things 24 that can be done to help clean up this mess we have in Illinois. 25 Senator Smith alluded to the cost of our medical assistance in 26 Illinois is approaching half of the Public Aid budget, and when I 27 speak of fraud and overutilization, believe me the vast majority 28 of it is in the field of Medicaid. There is recipient fraud. 29 Something should be done there. Going back to the medicaid problem, 30

both of the two nominees for governor, Mr. Howlett and Mr.

Thompson, have became aware of this fact. They both have said

something has to be done, either a not-for-profit corporation has

HB 3354

1 to be created in order to get a handle on this, or we'll subcontract the thing out for a for- profit corporation, like the 2 State of North Carolina has done. There has to be something 3 done as far as the recipient fraud, as far ... and also the vendor 4 fraud. Some type of positive identification so that the green 5 cards aren't passed around and used twenty-four times in a month 6 by one person, supposedly one person. The investigative unit, 7 we did react to that question and passed a bill in this...this Я House. Sitting over in the House of Representatives, now, they took q the investigative unit out of the department. I think these are 10 things that this amendment should concern itself with, come up with 11 some positive concrete ideas, so that we can go ahead, get a handle on 12 the Public Aid mess that we have in Illinois, get some reforms, 13 and get the house in order. I think that this amendment will 14 give us sufficient time to do that, and I would urge a favorable 15 vote on the adoption of Amendment No. 1 to House Bill 3358. 16 17 PRESIDING OFFICER: (SENATOR ROCK) The question is the adoption of Amendment No. 1. 18 in favor of the amendment signify by saying Aye. Those opposed. 19 The Noes have it. The amendment is...roll call has been requested. 20 Those in favor of Amendment No. 1 to House Bill 3358 will indicate 21 by voting Aye. Those opposed will vote Nay. The voting is open. 22 For what purpose do you arise...Senator Buzbee? 23 SENATOR BUZBEE: 24 Mr. President, may I rise to explain my vote? 25 PRESIDING OFFICER: (SENATOR ROCK) 26 You ... you may not. 27 SENATOR BUZBEE: 28

(SENATOR ROCK)

the Ayes are 25, the Nays are 26. Amendment 1 fails.

Have all voted who wish? Take the record. On that question,

Oh, I see. Thank you.

Harris, for what purpose do you arise?

PRESIDING OFFICER:

29

30

31

32

_	SENATOR HARRIS.
2	We request a verification of the No votes, please.
3	PRESIDING OFFICER: (SENATOR ROCK)
4	Senator Harris has requested a verification. Will all the
5	Senators please be in their seats. The Secretary will read the
6	Negative votes.
7	SECRETARY:
8	The following voted in the negative: Brady, Carroll, Chew,
9	D'Arco, Demuzio, Donnewald, Dougherty, Egan, Kenneth Hall, Hynes,
.0	Johns, Joyce, Knuppel, Kosinski, Lane, McCarthy, Morris, Netsch,
.1	Newhouse, Palmer, Rock, Smith, Vadalabene, Welsh, Wooten,
.2	Mr. President.
.3	PRESIDING OFFICER: (SENATOR ROCK)
4	Hearing no objection
.5	(end of reel)
.6	
.7	
8	
.9	
0	
21	
22	
23	
2 4	
25	.=
6	
7	

14.

20.

23.

29.

- ı. ...the roll has been verified. The Ayes are 25, the Nays are
- 26. Amendment No. 1 fails. Any further amendments? Senator 2.
- 3. Don Moore, for what purpose do you arise?
- 4. SENATOR MOORE:
- Thank you Mr. President. Under the circumstances, Mr. President, 5.
- 6. I request that this bill be leave...be left on the order of
- 7. 2nd reading. I was fearful that there would not be enough
- 8. votes to pass the bill in its...in its original condition.
- 9. I see by the scoreboard that my supposition was correct, and I
- would therefore request that the bill be left on the order of 10.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Moore has requested leave of this Body. Senator
- 15. SENATOR PARTEE:

Partee.

2nd reading.

- 16. Well, I for one, would not readily give leave for that
- 17. purpose. I, for one, would not be presumptive. I would not
- be presumptive enough to determine what the roll call is going 18.
- 19. to be on the bill. Now, everybody knows that we're down to
- 21. know, and most of you know, that the issue of fraud as raised

the wire with reference to the payments involved. I personally

- 22. here has nothing to do, nor does it have any relationship to
- 24. has been suggested here and has been said by many of the people

the absolute need for this money to be paid immediately. It

- 25. speaking, including Senator Moore, that that part of it relating
- 26. to fraud, related more to the medical profession and providers
- and to the recipients. It's been said that we are...people are fed 27.
 - 28. up with welfare. That's very true. People are also fed up with not having jobs. Perhaps with a change of administration,
- we'll have some jobs for people and consequently less welfare. 30.
- 31. People in my area talk about being fed up, they talk about being
- 32. fed up with what they read in the paper about the millions of 33. dollars that go into subsidizing corporate entities, and international
- 34. scandals and bribing of public officials throughout the world, so

pb 13 3359

- we're going to talk about sin, let's talk about all of it. ı. And I would say, and would ask Senator Moore, to call this bill 2. and let's see how many people are going to vote on it, 3. 4. don't hold it. I've taken some heat, Senator Moore, from many of the people on this side of the aisle because of my support 5. of you as chairman of this committee. And I have supported 6. you and I still support you, but don't hold the bill. 7. the bill and let's see how the vote is. I don't make the 8. assumption that people won't vote for it, if it's called. 9. you're right. Maybe there are not enough people here with the 10. kind of concern and compassion for people who are suffering 11. 12. and who are reading the papers in the morning waiting to see what the plush, lush, Illinois Senate did, when they're hungry, 13. and in need of services, and hospitals who could charge fourteen 14. dollars a day less for every patient in there if they got their 15. money on time. A lot of people are concerned about this. Not 16. just poor people, poor people, middle class people, people 17. who need hospital services, people who need medical services, 18. they're all lumped into one basket. One basket of despair. One 19. 20. basket of concern about what we're going to do about this problem. It's no way for us to look at it. It's too late to defer it. 21. We must give it an answer today. 22.
 - 23. PRESIDING OFFICER: (SENATOR ROCK)

24. Senator Moore has requested leave. Leave...not...he has asked
25. leave to move the bill from 3rd reading to 2nd for the purpose
26. of consideration of Amendment No. 1, which has failed. The bill

27. is now back on 3rd reading. That motion is in order. As always.

All those in favor. All those opposed. The Nos have it.

29. The motion fails. We are on the order of House bills on 3rd

30. reading. For what purpose do you arise Senator Partee?

31. SENATOR PARTEE:

28.

32.

33. 34. To request a ten minute recess.

PRESIDING OFFICER: (SENATOR ROCK)

The Senate will stand in recess for ten minutes.

2. 3. SENATOR WEAVER: 4. They'll be a Republican caucus in Room 400 immediately. 5. A Republican caucus in Room 400 immediately. 6. SENATOR PALMER: 7. Mr. President, there will be a Democratic caucus immediately 8. in the President's office. Immediately. 9. PRESIDENT: If you will all go to your respective caucuses, we'll all 10. 11. get back earlier and we'll get through earlier. You are the master 12. of your fate. You are the captain of your soul. Now let's 13. qo. 14. (AFTER RECESS) 15. PRESIDING OFFICER: (SENATOR ROCK) 16. The Senate will come to order. Will the Sergeant-at-arms 17. please clear the Floor of those who are not authorized 18. to be on the Floor. You're next. On the order of House 19. Bills on 3rd reading is House bill 3358, Senator Don Moore. 20. SENATOR MOORE: 21.. Thank you, Mr. President, members of the Senate. 22. Mr. President and members of this Body, I have been interested 23. in the welfare system of our State for the past ten years 24. that I have served on the Legislative Advisory Committee on 25. Public Aid. Particularly the last three years that I've served 26. it as chairman. I've been concerned about the recipients of this 27. State, the children of this State. I think you can recall back 28. in '74 when we gave the first cost of living increase to our 29. recipients. I led the battle on that for them. In spite of the 30. Governor's veto, we overrode the Governor. And they received 31. their first cost of living in over ten years. I've been also 32. concerned about the taxpayers of this State. And with that 33. aspect in mind, we of the Legislative Advisory Committee, and you,

(RECESS)

34..

1. the members of the Senate and the House, have made great 2. strides to reform the welfare system in Illinois. We went into 3. the Flat Grant System. Second or third state in the nation 4. to do that, eliminating some one hundred and eighteen variables 5. that were in the hands of the caseworkers and rolling them into 6. one flat grant. We come up with the disclosure of vendors after the medicaid fraud that has come out here in the last four, five 7. 8. or six months, so that the Department of Public Aid will know if 9. a doctor has an interest in ten or twelve nursing homes, ten or 10. twelve pharmacies, not that it's illegal, but it could give us someplace to look. We have come up with the strongest support 11. of dependence act of any state in the United States. 12. given incentives to our States' Attorneys by way of paying 13. 14. to them twenty-five percent of any recoveries that they get, 15. either through fraud , prosecutions, or through child support 16. collections. There are some things, yet, that have to be done, 17. in order to finish reforming the welfare system. Things that 18. I feel are...are exceedingly important, and I's just like to name three of them. That I wish this adminstration would go 19. 20. ahead with so that whoever the new Governor may be next 21. January, he would have the tools to get a handle on and truly 22. reform the welfare system in Illinois. My first recommendation 23. would be dealing with the medicaid field. I think the medicaid 24. section should be carved out of the Department of Public Aid, and set up either with a not-for-profit corporation, or with a 25. 26. for-profit corporation like the State of North Carolina has done. 27. Two, I unink we should have some type of positive identification of our recipients, through the use of photographs, and through 28. 29. the use of fingerprints. I don't care what their name is. 30. don't care what...how many names they have. I don't care how 31. many Social Security numbers they have. They only have one 32. fingerprint. And computers are available that can read 33. fingerprints. We would no longer be hearing about an eight or

ten or twenty percent ineligibility rate. Three, I think the

- 1. investigative unit of the Department of Public Aid should
- 2. be taken away from the Department and set up in a special
- 3. office of the Governor. Both candidates agree with this. These
- 4. are three things that if they would happen, together with
- 5. the other legislation that the General Assembly of the State has enacted
- 6. over the last three or four years, with the proper
- 7. Chief Executive to administer and enforce these laws that we
- 8. pass true welfare reform can come about in Illinois
- 9. our benefits can be raised. I think if California, for example,
- 10. after they had the necessary legislation, three hundred thousand
- 11. were eliminated from the welfare rolls. All remaining
- 12. truly needy recipients received a twenty-seven percent increase
- 13. across the board. And the State ended up with five hundred
- 14. million dollars surplus in its treasury. When they started
- 15. they were on the brink of insolvency such as we are now.
- 16. And for this reason, Mr. Chairman, that I hesitated to call
- 17. this bill on 3rd reading. I thought that a delay of a
- 18. day or two, three, sometime prior to May 5th when the checks
- 19. go out, that maybe we might get some action from the administration
- 20. on these three things that I have just enumerated. I'm not prepared
- 21. to vote for this bill today. I think in fairness to the House
- 22. sponsor, who gave me this bill to handle, Representative Shea,
- 23. I think that in fairness to the President of the Senate,
- 24. who requested Representative Shea to give me this bill to handle,
- 25. that rather than to be stubborn and obstinate which is my right,
- 26. I don't have to call the bill. I think it would only be fair
- 27. to those two gentlemen that I would respectfully, at this time,
- 28. ask unanimous consent to withdraw as the Chief Sponsor of
- 29. House Bill 3358.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- 31. Is leave granted? So ordered. Senator Smith, for what
- 32. purpose do you arise?
- 33. SENATOR SMITH:
- 34. To compliment Senator Moore and to say that I agree with

1	practically everything that he has said and I'm not going to
2	get started on trying to make a speech. Please understand.
3	I, too, am a member of the Legislative Advisory Committee
4	and I know of the many things that he has done. He is the
5	Chairman of that committee. I am the Vice-Chairman. I don't
6	know whether I would be out of order in saying that I yielded to
7	you, Senator Moore, in order that you might sponsor the bill.
8	When the gentleman that you spoke of came over here, he went
9	to the rostrum and he spoke with my leader, Senator Partee.
10	Senator Partee called me to the stand and asked me to handle the
11	bill. Out of deference to the service that you had given here-
12	tofore to the cause of Public Aid I thought it neat and proper
13	that you handle the bill. I'm not interested in the sponsorship
14	of measures. I am not seeking self-aggrandizement and I'm not
15	saying that you are. But, the splendid service that you had
16	rendered heretofore, I told him I thought the proper thing to
17	do was to recognize you. If you had then said that you did
18	not wish to sponsor the measure, I would then and there have
19	assumed sponsorship of the measure. Now, that you have stated
20	publically here that you release the sponsorship of the bill is
21	the next in authority if there be such thing insofar as the
22	Advisory Commission is concerned. I assume the sponsorship of
23	House Bill 3358.
24	PRESIDING OFFICER: (SENATOR ROCK)
25	Senator Smith has asked leave to be shown as chief sponsor
26	of House Bill 3358. Is leave granted?
27	

(The following page typed previously)

33.

pb 3359

1 PRESIDING OFFICER: (SENATOR ROCK) 2 Senator Partee, for what purpose do you arise? SENATOR PARTEE: 3 I just wanted to say that we are all interested in this being a viable program. We all know that the dollar 5 6 proportions of this program have reached an unacceptable 7 The aged, the blind and disabled and all of the legitimate recipients are entitled to surcease from their 8 9 government, and I say to you that those people who are eligible for welfare are as concerned as every member of 10 11 this Senate, that those people who are ineligible be re-12 moved from the rolls. They see people who are ineligible 13 being on the rolls in direct contravention to their own 14 rights, those who are eligible. Maybe it requires a review by task forces, by both gubernatorial candidates, each of 15 16 which have said that they propose to have task forces look at 17 The press and the other media have all expressed their feeling about the need for a task force and for a review. 18 19 We need to, and I hereby support and pledge further support to any bill emanating from the mind of any member of this 20 Legislature without any kinds of demarcations or differentia-21 tions, to support any bill that has as its purpose, that has 22 23 as its bottom line bringing the forces of this State toward 24 running a good and decent department, which serves the needs and the desires of people who are legitimate recipients, and 25 a bill which will be destructive and inimical to the interest 26 of anybody who uses this welfare agency in an unauthorized 27 or improper or illegal fashion. And that includes doctors 28 29 and dentists and hospitals and medical centers and the re-30 cipients. I plan to support this bill and be supportive, if 31 you will, of any legislation which will rid this system of

32 33 any wrong doing no matter where it emanates.

PRESIDING OFFICER: (SENATOR ROCK) ı. Mr. Secretary, read the bill. 2. SECRETARY: 3. House Bill 3358. 4 (Secretary reads title of the bill) 5. 6. 3rd reading of the bill. PRESIDING OFFICER: (SENATOR ROCK) 7. Senator Smith. The bill has been read a 3rd time, Senator... 8. 9. SENATOR SMITH: I do not... 10. PRESIDING OFFICER: (SENATOR ROCK) 11. 12. ... I'm just affording you as the sponsor the first opportunity to speak. 13. SENATOR SMITH: 14. I do not wish to make a speech, Mr. President. I think 15. the bill has been thoroughly discussed. And after discussion 16. you then invited any others who wished to speak to proceed. 17. No one wished to then, I know not other than the minority 18. leader, whether anyone will wish to speak even now. 19. ready for a roll call vote, and I hope that no member on this 20. side will take time out and hold us here needlessly because you're 21. not going to change the vote over there, and you're not going to 22. change one over here. I'm ready for a roll call. 23. PRESIDING OFFICER: (SENATOR ROCK) 24. Senator...Senator Berning. Senator Berning. 25. SENATOR BERNING: 26. Thank you Mr. President, and I somewhat resent the implication 27. that everytime I rise, it is for a obstructionist purpose or 28.

cares to be so advised. My question stems, Mr. President, from the reading of the bill by the Secretary who gave the date July 2nd, 1975 and I question that because what I have in front of me is March 19, 1976, and I just would like a clarification.

needless. And that goes for anybody on the side over there who

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- 2. Mr. Secretary.
- 3. SECRETARY:
- The bill does read July the 2nd, 1975 and it amends as of 4.
- that date. Right. The existing act was...is July the 2nd. This 5.
- 6. amends that.
- 7. PRESIDING OFFICER: (SENATOR ROCK)
- 8. The date, I think, Senator, does not stem from the date
- of introduction, rather the date of approval. Senator Berning. 9.
- 10. SENATOR BERNING:
- 11. I'm not questioning, I just wanted to be sure that we were
- reading into the record the proper terminology. I am normally 12.
- 13. impelled to gage the date of a bill by what is on the face
- 14. plate and this one, House Bill 3358, was introduced March 19th,
- 15. I don't care what it amends, whether it amends a bill 1976.
- 16. of last year, or last century. It seems to me that this is the
- 17. date that we ought to be guided by.
- 18. PRESIDING OFFICER: (SENATOR ROCK)
- 19. Thank you Senator. Further discussion? Senator Harris.
- 20. SENATOR HARRIS:
- 21. Thank you Mr. President. 'I want to state for the record
- 22. and for the public to know that the Republican membership
- 23. of this Body is, in fact, mindful of the needs of the poor
- 24. and the blind and the aged, the deserving within the categories
- of the Public Assistance Code of the State of Illinois. Make no 25.
- 26. mistake of that. The Republican membership of this Senate
- 27. is no lorger going to be affirmative about appropriations to this
- 28.
- department in the light of the miserable record of this administration. 29.
- A billion, almost nine hundred million dollars of the product 30.
- of working people of this State flowing into this obligatory 31. program of assistance to needful people and we're for that.
 - 32. But we are against inordinate fraud. We are against too high
 - 33. a percentage of participation determined by Federal statistical

7.

21.

25.

30.

- evaluation by the United States Department of Health, 1.
- Education, and Welfare, and we are in favor of action that will 2.
- communicate to the taxpaying public of Illinois, but this 3.
- membership, the Republican membership, wants something done 4.
- about it. There is a serious financial problem in Illinois. The schools of Illinois are and the reason for them to exist, 6.
- the school children of Illinois are suffering. The failure
- of this adminstration is responsible. The membership of this 8.
- side of the aisle will not vote against this appropriation. 9.
- But this side of the aisle will communicate to the public 10.
- that we're here ready to support this agency when evidence can 11.
- be communicated that it's going to cure the miserable mess 12.
- that this adminstration has directed and administered it. 13.
- PRESIDING OFFICER: (SENATOR ROCK) 14.
- Further discussion? Senator Buzbee. 15.
- SENATOR BUZBEE: 16.
- . Mr. President, I rise to speak after, and take in full 17.
- faith Senator Smith's admonition. I rise to speak only because 18.
- I voted with the Republican side on the amendment which would 19.
- have cut the appropriation in half and with...assuming that the 20.
- other half of the appropriation would be coming in approximately thirty days. So, therefore, I rise, now, to say that I am 22.
- going to vote in support of the...of the bill. The reason I 23.
- supported the amendment is because I think that thirty days from 24.
- now I would be better able to determine where all of our
- appropriation money is going to be spent, how much is going to 26.
- higher education, how much is going to...to the common school . 27.

 - formula, and so forth. However, I am not prepared, now, nor 28.
- will I ever be, to deny the blind, the disabled, the poor a right 29.
- of this bill. Thank you Mr. President. 31.
- PRESIDING OFFICER: (SENATOR ROCK) 32.
- Senator Knuppel. 33.

to exist with some decency, and so, therefore, I rise in support

Mr. President and members of this Body. The minority leader 1. would have us believe that a vote in favor of this is in some 2. 3. manner going to send a message to Washington. I have never 4. previously voted for a deficiency appropriation for welfare and this was true under the Ogilvie administration too, when they 5. got a hundred enforcers and the bill went up and up and up. 6. 7. That was a political speech, and it doesn't mean that because 8. you vote against it that you're a...a hero, nor that you're a friend of education on that side of the aisle because I remember 9. 10. when we voted for full funding here last Fall and I looked up 11. at the board and I saw where the votes were so don't try to 12. mislead the people about getting a message because I've been 13. trying to get that message through for six years. Nobody's heard it just because you vote against a deficiency appropriation 14. 15. and we've been here since January 8th, and I well remember the day because I almost crawled over here and I haven't seen any 16. 17. legislation introduced on that side of the aisle to do anything about this, _they would do anything about it, and now you say you're 18. 19. going to send a message by voting No. 20. PRESIDING OFFICER: (SENATOR ROCK) 21. Further discussion? Senator Mohr. Howard Mohr. 22. SENATOR MOHR: Mr. President. We're not trying to send a message 23. just to Washington. We're trying to get a message to the second 24. 25. floor, trying to get a message to you, trying to get a message 26. to the people of the State of Illinois and I submit to you, 27. Senator Knuppel, that there is legislation in the Rules committee 28. and again would like your support on that...on those measures. 29. PRESIDING OFFICER: (SENATOR ROCK) 30. Further discussion? Senator Fawell. 31. SENATOR FAWELL: 32. Just...just briefly. I, perhaps shouldn't be saying anything 33. more, but we...we haven't discussed a great deal, the point that

I tried to stress. And I don't think we can escape what we're

21 0/24/16

- doing right now. Everybody in this Body right now is making 1. an election because you're saying that of the utmost and highest 2. priority is Public Aid over anything else, whether it's the 3. Categorical Grant Program for handicapped children, our 4. pledges to public school officials, whatever you may have. 5. Now, you may be right. But I think, at least, we ought to 6. admit to ourselves that we're making a priority and we know 7. very well we can't give one hundred percent to the other high 8. priorities. And I'm not convinced myself that as needful 9. as Public Aid recipients may be or may not be, in some 10. instances, that we should give them one hundred percent 11. and then turn around and probably have to say to our Categorical 12. Grant Programs, the Handicapped Children Programs that are 13. falling apart to a great degree in this State now, and to other 14. areas of great need, and perhaps as great as Public Aid that 15. we will not give you one hundred percent, cause you're making 16. that decision right now, everybody in that side of the aisle 17. is saying we're so sure that we will live up to this, we will 18. give you one hundred percent and you're making your priority 19. 20. decision. I, frankly, don't have that much knowledge before me 21. and I really don't see anything wrong with our saying we're going to continue the payments at a fifty percent rate and hopefully 22. we'll rationally address ourselves then to the question of whether 23. or not we should give one hundred percent to one needy area 24. but obviously have to deny it elsewhere, and the only other 25. alternative is that you're going to opt for a state income tax. 26.
- 28. board thing to do. I...I am not going to be around here after
 29. the end of this year. It's not going to be a decision for me to
 30. make. But I think that if you're making one hundred percent

And in the final analysis maybe that's a very concrete and above

- 30. Make. But I think that if you're making one hundred percent

 31. payments here, you've got to admit that you cannot make it in
- 32. the other needful areas and you're going to turn your back there
- 33. on those other needful areas or you're going to opt for a tax increase.
- 34. One or the other.

27.

10 3358 HA9/16

31.

32. 33.

1. PRESIDING OFFICER: (SENATOR ROCK) 2. Senator Hynes. 3. SENATOR HYNES: Well, Mr. President, I also am going to violate Senator 4. 5. Smith's admonition, but I do think the point made by the last speaker ought to be commented on, and the confusion that it will 6. sow ought to be dispelled. This is a supplemental appropriation 7. for the Department of Public Aid which will allow the Department 8. to finish out the current fiscal year which ends two months 9. 10. from now. We are going to, in the next weeks, be looking at the 11. budget for the Department of Public Aid for the entire next fiscal year. That is a massive appropriation. It will be 12. considered along with all of the other items that are going 13. 14. to be in controversy, such as school aid and so on. It is reasonable to take any kind of comprehensive look that's going 15. to be taken in that context, the context of the next fiscal year. 16. 17. No one, no one is in a position within the next thirty days which the amendment originally offered, no one is in a position 18. within that period of time to bring about any dramatic changes 19. in the Public Aid Program or any other agencies in state 20. government. As Senator Partee indicated, those of us on this 21.. side of the aisle, as well as our colleagues on the Republican 22. side of the aisle, both candidates for Governor, in fact, 23. everyone that I know of, has come out in support of a proprosal to 24. review all areas of state government, including the Department 25. of Public Aid, with a view toward bringing about a tightening 26. in efficiency and a savings of the taxpayers money. That is what 27. 28. we must be about and we must do it promptly. We must do it with respect to the budget for the next fiscal year. But to say 29. that somehow or other this vote today determines priorities and 30.

determines that all of the things that the Department of Public

simply misleading. This is necessary to finish out this fiscal year,

Aid or any other department has done, are to be approved, is

- 1. and it must be approved.
- PRESIDING OFFICER: (SENATOR ROCK)
- 3. The question is shall House Bill 3358 pass. Those in favor
- 4. will vote Aye. Those opposed will vote Nay. The voting is
- 5. open. Have all voted who wish? Take the record. On that
- 6. question the Ayes are 30, the Nays are 4, 19 Voting Present.
- House Bill 3358, having received a constitutional majority,
- 8. is declared passed. Senator Partee.
- 9. SENATOR PARTEE:
- 10. Having voted on the prevailing side, I move to reconsider
- 11. the vote by which that bill passed.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Senator Partee moves to reconsider the vote by which House
- 14. Bill 3358 is passed. Senator Carroll moves to lie that
- 15. motion upon the Table. All in favor signify by saying Aye.
- 16. Motion carries. Senator Harber Hall.
- 17. SENATOR HALL:
- 18. Mr. President, earlier today I understood there were two
- 19. bills introduced involving welfare, Senate Bill 1923 and
- 20. 1924 by Senator Howard Mohr, and I would like to be shown
- 21. as a cosponsor on those two bills.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Is leave granted? So ordered. Senators Regner, Ozinga,
- 24. Latherow, Schaffer, Merritt, Shapiro, McCarthy wish to
- 25. be shown as cosponsors. Senator Terrel Clarke, Senator
- 26. John Graham, Senator Jim Bell, also to be shown. Senator
- 27. Carroll...oh...Senator Carroll, for what purpose do you arise?
 - 28. SENATOR CARROLL:
 - 29. Mr. President, on a point of personal privilege. On that
 - 30. last bill, which I favor and I think the people in my district
 - 31. do also, there is a potential for a conflict of interest
- 32. in my behalf which is disclosed in my ethics statement because
 - 33. of a corporation I have about a four or five or six percent interest in,

I just wanted to clear that conflict and say that it did not affect 1 2 my vote. I don't even know if that...they...that corporation receives any money under the bill, but for purpose of the record 3 I'd like to declare that. PRESIDING OFFICER: (SENATOR ROCK) 5 Will be so noted. Senator Howard Mohr, for what purpose do you arise? 7 SENATOR MOHR: Mr. President, earlier I had placed on the Secretary's Desk 9 a motion dealing with the Calendar and the number of bills on 10 there, that in my opinion don't belong on there, and ... 11 PRESIDING OFFICER: (SENATOR ROCK) 12 Is there leave... 13 SENATOR MOHR: 14 I'd like to 15 PRESIDING OFFICER: (SENATOR ROCK) 16 ...we...we...have 17 SENATOR MOHR: 18 ...hold that over till Tuesday? 19 PRESIDING OFFICER: (SENATOR ROCK) 20 ...oh, all right. If...can we...the Journal reflect that 21 Senator Howard Mohr has filed a Motion in Writing with the Secretary 22 and that he has asked that it be heard on Tuesday, May... 23 SENATOR HOWARD MOHR: 24 5th...4th... 25 PRESIDING OFFICER: (SENATOR ROCK) 26 ...4th...4th... It will be...leave is granted. So ordered. 27 Senator Demuzio, for what purpose do you arise? 28 SENATOR DEMUZIO: 29 Mr. President, House Bill 3213 came over from the House yesterday.

63

I've spoken with Senator Harris and Senator Weaver on the other

side of the aisle as well as with Senator Partee and yourself. This

bill is currently lodged in the Rules Committee. It is a appropriation

30

31

- bill. If this bill is not passed by Thursday or Friday, approximately 1 two hundred...twenty-five hundred people in Illinois will not be
- able to be paid. It is my understanding that there's no State 3
- money involved, that it's all Federal money. I'd like to move to
- discharge this bill from the Rules Committee and have it put on 5
- the Order of 2nd reading without reference to committee. 6
- PRESIDING OFFICER: (SENATOR ROCK) 7
- I think the... I think the proper motion is if there's no Я
- objection, it's House Bill 3213, is that the number? 9
- SENATOR DEMUZIO: 10

- That is correct, Sir. 11
- PRESIDING OFFICER: (SENATOR ROCK) 12
- 3213. The motion will be that the Committee on Rules be dis-13
- charged from further consideration of House Bill 3213 and that 14
- the bill be discharged from that committee, read a 1st time, and 15
- placed on the Calendar on the Order of 2nd reading. Is there 16
- leave? Leave. Now, Mr. Secretary, read the bill a first time. 17
- SECRETARY: 1 18
- House Bill 3213 19
- (Secretary reads title of bill) 20
- 1st reading of the bill. 21
- PRESIDING OFFICER: (SENATOR ROCK)
- 22
- Senator Demuzio has asked leave to House Bill 3213 placed on the 23
- Order of 2nd reading without reference to committee. All those in favor 24
- 25 signify by saying Aye. The Ayes have it. So ordered. Senator
- Demuzio. 26
- SENATOR DEMUZIO: 27
- Mr. President, I'd also be...like to be listed as a cosponsor 28
- of Senate Bill 1576 if that order of business is in order now? 29
- I'd like to ask this Body... 30
- PRESIDING OFFICER: (SENATOR ROCK) 31
- Leave to be cosponsor of Senate Bill 1576. Is leave granted? 32
- So ordered. Senator Partee. 33

SENATOR PARTEE: 1 This is of particularly interest to the Democratic members. 2 We had scheduled a meeting for tomorrow morning at nine o'clock. 3 It has come to our attention that all of the information necessary 4 for a good meeting is not available, and perhaps will not be 5 available before Monday, so the meeting for tomorrow at nine is 6 cancelled. - The new date for the meeting will Monday, May the 7 3rd, at 4:00 p.m. at the same place. 8 PRESIDING OFFICER: (SENATOR ROCK) 9 -- -- Is it...is it intent of the President to still have a 10 Perfunctory Session tomorrow? The question has been raised. 11 SENATOR PARTEE: 12 In that situation, I think it will not be necessary. 13 PRESIDING OFFICER: (SENATOR ROCK) 14 I think we have a... 15 SENATOR PARTEE: 16 It is... 17 PRESIDING OFFICER: (SENATOR ROCK) 18 ...it is in the adjournment resolution, Sir. 19 SENATOR PARTEE: 20 ...it is in the adjournment resolution? 21 PRESIDING OFFICER: (SENATOR ROCK) 22 Yes, Sir. 23 SENATOR PARTEE: 24 Well, we'll leave it that way. 25 PRESIDING OFFICER: (SENATOR ROCK) 26 All right. There will be a...according to the terms of the 27 adjournnment resolution, we will be in Perfunctory Session at... 28 11:00 a.m. tomorrow, Senator? Elven o'clock tomorrow morning. 29 On the Order of Resolutions. Senate Resolution 311, Senator Hynes. 30 SENATOR HYNES: 31 Mr. President, this resolution extends the final reporting

date for the Committee on Fiscal Accountability to June 30th, 1976,

32

33.

and I would move for the suspension of the rules, for the immediate consideration and adoption of the resolution. PRESIDING OFFICER: (SENATOR ROCK) Senator Hynes has moved to suspend the rules for the immediate consideration and adoption of Senate Resolution 311. All those in favor signify by saying Aye. All those opposed. The Ayes have it. The rules are suspended. Senator Hynes now moves that Senate Resolution 311 be adopted. All those in favor signify by saying Aye. All those opposed. have it. The resolution is adopted. Is there any further

you have no further business to come before this Regular Session?

All right. Pursuant to the adjournment resolution, then, the

business to come before this Regular Session? Senator Egan,

14 Senate will stand adjourned until eleven o'clock tomorrow morning.
15

25 --

Living and contained in Farance To Disc.

The area of the Farance Limits of the Contained Contai